

February 13 2002

Dear Stakeholder

The Rocky Flats Cleanup Agreement (RFCA) Stakeholder Focus Group will meet at the Broomfield Municipal Center at One DesCombes Drive on February 20 2002 from 3 30 to 6 30 p m

The agenda for the February 20 meeting is enclosed (Attachment A) We will discuss the following topics

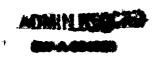
- Agency Response to Wind Tunnel Studies Peer Reviews
- Uranium Surface RSAL Calculation and Draft Modeling Results

The handouts from the February 6 2002 RFCA Focus Group meeting are enclosed as Attachment B and include

- RSALs Task 3 and Windtunnel Review Comments
- Summary of End State Options Surface Contamination
- RFETS End State Options Holistic Summary
- Papers from LeRoy Moore Rocky Mountain Peace & Justice Center Excess Cancers among Workers Exposed to Plutonium on the Job at Rocky Flats Risk from Plutonium in the Environment at Rocky Flats From Closing the Circle on the Splitting of the Atom (Washington DC US Department of energy January 1995) page 38 The Evolution of Health Protection Standards for Nuclear Workers from the Health Physics The Radiation Safety Journal Public Involvement in Science and Decision Making? Submitted by Steve Tarlton and from the RAC report No 5 CDPHE RFP 1998 FINAL(Rev 2)(2000) Assessing Risks of Exposure to Plutonium Organ doses from one day of exposure to an air concentration of 1 Bq/m³

In addition I am working to get caught up on past meeting minutes Attached are the minutes for the August 22 and September 5 2001 meetings (Attachment C) Minutes for subsequent meetings will be transmitted over the next few days

The RSALs Working Group meeting notes for the February 7 2002 meeting is Attachment D



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RFCA Stakeholder Focus Group February 13 2002 Page 2 of 2

You may call either Christine or me if you have any questions comments or suggestions concerning the RFCA Stakeholder Focus Group or the upcoming meeting

Sincerely

C Reed Hodgin CCM

Facilitator / Process Manager



RFCA Stakeholder Focus Group Attachment A

Tıtle

February 20, 2002 Meeting Agenda

Date

February 8 2002

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RFCA Stakeholder Focus Group Attachment B

Tıtle

February 6 2002 Meeting Handouts

- RSALs Task 3 and Windtunnel Review Comments
- Summary of End State Options Surface Contamination
- RFETS End State Options Holistic Summary
- Justice Center Excess Cancers among Workers
 Exposed to Plutonium on the Job at Rocky Flats
 Risk from Plutonium in the Environment at Rocky
 Flats From Closing the Circle on the Splitting of the
 Atom (Washington DC US Department of energy
 January 1995) page 38 The Evolution of Health
 Protection Standards for Nuclear Workers from the
 Health Physics The Radiation Safety Journal Public
 Involvement in Science and Decision Making?
 Submitted by Steve Tarlton and from the RAC report
 No 5 CDPHE RFP 1998 FINAL(Rev 2)(2000)
 Assessing Risks of Exposure to Plutonium Organ
 doses from one day of exposure to an air
 concentration of 1 Bq/m³

Date

February 8 2002

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The selection process for the test plots was not described but there is	Specific Comments	processes The limited source concept means that when considering potential emissions on successive days following a wind storm the present tunnel results would tend to overestimate the PM 10 available for resuspension	Because the soil [at Rocky Flats – ed] is a limited source some period of time may be needed between wind events to replenish the	Another difference between the wind tunnel and atmospheric winds is that the latter vary in the wind direction about the mean direction. The directional fluctuations during a storm would likely increase total. PM 10 discharge a few percent above that measured from the straight winds in the wind tunnel.	The test wind tunnels are probably too small in cross section and too short in length to accurately simulate atmospheric boundary layer flow over a significant portion of the test section on the rough test surfaces at Rocky Flats Second some of the roughness elements were large relative to the tunnel size thus creating blockage effects There are also edge effects where the tunnel sides meet the uneven ground surface	similar size were mobile and would move downwind and generate additional PM 10 by breakage of the moving material and abrasion of the downwind surface at high wind speeds? The tunnel test results do not report threshold velocities for coarse particles nor measurements of the amount of these particles and burn debris removed during testing. The implicit assumption in the wind tunnel test protocol was that incoming saltating soil and debris particles would be absent and only wind would affect the test surface during a wind storm	General Comments

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While the estimates for annual erosion multipliers appear reasonable for use in RESRAD and RAGS the submitted material is difficult to evaluate because of the absence of information about topography soil texture surface roughness rock cover etc. High winds have a great capacity to move erodible soil so the statue of the surface when high winds occur is the major control factor. To illustrate the effect of high wind speeds after a fire on a sandy soil that is not a limited	The post fire erosion potential multiplier for the fall fire is estimated without a clear basis The estimated multipliers shows fall fire raises the erosion potential for 24 months. It is not clear that the second 12 months was counted in the frequency distribution matrix. Table IV 5 page 45	have a cyclone preseparator on the ambient PM 10 filter The post fire erosion potential multiplier for the spring fire appears to be a reasonable application of the measured wind tunnel results. This is partly true because precipitation events near the burn event are more frequent than at other seasons.	Unfortunately neither the measurement heights nor the measured values for the wind speed profiles were reported in the data. However the practical result of the scaling problems cited above mean that the aerodynamic roughness and friction velocity values obtained from the wind speed profiles in the tunnel should be regarded only as rough estimates. As a consequence the atmospheric wind speeds at the 10 m height calculated from these values also should be considered only as rough estimates. To increase accuracy of tunnel estimates it would have been useful to	It is also not clear how well the selected tunnel test plots might represent the contaminated areas that will be subjected to fires Additional measurements to characterize the soil and vegetation conditions at the test sites would have been useful for interpreting the wide variability in the test results and estimating applicability of the test site data to comparable contaminated areas

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	General Comments
-1	The appropriateness of this wind tunnel application should be thought
	of in the proper context The wind tunnel is artificial in many
	lace t
	pos
	erosion is only about one square meter but the variability should
	be significant between adjacent square meters due to differences in
	ď
	essential Using this method the equivalent 10 m wind speeds
	reported are very extreme Yet the erosion potentials so obtained
	have use in establishing Radioactive Soil Action Levels providing
	that we expect that the extreme erosion potentials observed are
	unlikely to ever exist in nature
2	It is a matter of controvers, that erosion only occurs after a certain
	wind speed threshold More recent observations show that there is
	an emission of small particles at speeds below the observed
	thresholds for saltation, and while this fact amounts to a relatively
	small emission loss it affects the surface condition
3	In the protocol each test involves step increases in wind speed and
	adds accumulated emissions from each step. In the wind tunnel
	saltation, the onset of avalanching may be a product of the peculiar
	small scale of turbulence and more soil might be available than
	under natural winds
	Specific Comments
4	In answer to Focus Group Question 1 regarding equipment
	suitability for this application. This reviewer feels that the equipment
	1s in good standing with the scientific community
٠,	In answer to Focus Group Question 1 regarding review quality and
	Information appropriateness and adequacy This reviewer will make an attempt to show that the observations made by the wind

	tunnel method provide a set of data that are sufficient to proceed with
	the determination of Radioactive Soil Action Levels For example
	icie
	the worst case possible inhalation scenario while I acknowledge that
	normalizing the emission potentials to 95 mph winds are a bit of an
	extreme In my view there is no need for further study if all we
	need is to determine Radioactive Soil Action Levels No study may
	be more definitive in that respect
9	In answer to Focus Group Question 2 pitot tube adequacy for this
	application The pitot tube is essential even though various electronic
	velocity probes would be more elaborate I doubt that we
	would have any significant change to the results by finer profile
	measurements
7	In answer to Focus Group Question 3 regarding working section
	dimensions for developing desired wind conditions While details [of
	the wind tunnel design – ed] are not discussed in the reports this is
	not a new tunnel design, and I believe that the design is adequate
	The ratio of the test section length to the roughness length is greater
	than 100 1 which is a good indicator of boundary layer development
	The main reason for assuring boundary layer development and
,	stability is to characterize and control the shearing stress on the
	surface The wind tunnel does that adequately
∞	In answer to Focus Group Question 4 regarding small scale effects
	nnel
	design is the small working area of the tunnel on exposed soil In
	order to characterize differences in surface cover and surface
	roughness the tunnel has to be moved several times and the tests
	replicated That gives satisfactory statistics between replicate results
6	Continuing the answer to Question 4 regarding small scale
	arianons on a smail scale are
	Wind tunnel however inlet flow conditioning serves to remove the natural large scale furbulence and create small scale furbulence.
	The result is that flow variations are high frequency causing
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particles on the surface to oscillate something that would not be as important in nature. The concept of soil binding is that the release of any particle does not occur until the aggregate containing the particle is stressed by force inhalance. Oscillations cause different forces than direct shearing stress. An abnormal surface particle behavior may explain why dust concentrations as measured by the tunnel effluent appear to this reviewer to be very large and gives cause for concern that the tunnel method over estimates emission loss and erosion potential. In my opinion the larger values of PM 10. TSP and erosion potential reported may be construed as upper bounds and thus provide a factor of conservatism to protect against unhalation exposure.
In answer to Focus Group Question 5 regarding surface roughness acting to retard release of surface particles. At the high speed in the wind tunnel it is likely that once a particle is in motion it remains in motion until it exits the test section.
answer to Focus Grout Question 6 regarding appropriateness of sampling period is appropriate for this particular protocol The soil material measured at the tunnel exhaust is the integration of all the observed peaks and the data are summed over all previous wind speed step changes
In answer to Focus Group Question 7 regarding ability of wind tunnel to reproduce actual meteorological conditions expected during high winds at Rocky Flats and the availability of validation data. The wind tunnel causes resuspension only be increased shearing stress on the surface (measured by friction velocity). Wind records at Rocky Flats show that 95% of the time the winds are less than 18 mph and the friction velocity would be less than 50 cm/s. But the wind tunnel results are expressed for 95 mph winds and friction velocities of about 250 cm/s. So at 95 mph the shearing stress is 25 times of about 250 cm/s so at 95 mph the shearing stress is 25 times the 95 ^{tht} percentile values observed at Rocky Flats. By extrapolation from the frequency distribution of winds observed at Rocky Flats I



	is nist a few hours each year. We have indeed chosen an extreme
	case
13	In answer to Focus Group Question 8 regarding wind tunnel s ability
	to realistically and adequately account for vertical wind velocity
	The average vertical velocity at the ground surface is zero both in the
	wind tunnel and outside the tunnel Only the variations (turbulence)
	in the vertical wind velocity are important, and the 'typical (root
	uare
	velocity it is my opinion that at high speeds the high frequency
	turbulence would cause abnormal particle behavior on the soil
	surface in that the oscillations of the particles would cause an over
	estimation of erosion potential
14	In answer to Focus Group Question 9 regarding adequacy of wind
	tunnel to represent the effects of rapid fluctuations in wind speed
	wind direction and turbulence. The rapid fluctuations in wind speed
	are taken into account through the friction velocity in the wind
	tunnel The turbulence outside at Rocky Flats may be large but we
	think of it as gusts that are large in scale (tens of meters) as
	compared to the wind tunnel where the turbulence is more like 0 01
	meter in scale I can accept this turbulence scale difference
	because I believe that it an over estimate of suspended
	dust
15	In answer to Focus Group Question 10 regarding effectiveness of
	a)
	particulates that are resuspended are rarely primary particles. That is
	they are clusters of many kinds and sizes of particles called
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	strength of the aggregate bonding I he wind tunnel provides
	sufficient shearing stress at the surface to suspend particle aggregates
	in the size ranges far greater than the respirable size particles
	Kedeposition [in the tunnel – ed] is negligible
16	In answer to Focus Group Question 11 regarding the effectiveness of the wind tunnel at reproducing resuspension at different wind speeds
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for different and can thus wind speed full range of are not subje the data are not subje particle samplant which will not agree the DustTRA and thus funcadiustments in answer to deposition a deposition and this funcadiustments in answer to werify sampling higher bondi over predict in answer to verify sampling higher bondi over predict in answer to werify sampling higher bondi over following the could be don underestimat problem. In the erosion p	for different particle sizes. The wind tunnel does control wind speed and can thus be used to estimate erosion potential as a function of wind speed. The wind tunnel provides a means of measuring the full range of wind speed effects on erosion potential. These results are not subject to any limitation with respect to threshold debates. So the data are very useful for determining Radioactive Soil Protection. Levels regardless.	In answer to Focus Group Question 12 regarding appropriateness of particle sampling protocol. There remains one discrepancy that the authors have not satisfactorily explained. That is, the DustTRACK unit which was calibrated with a standard dust (Arizona road dust) did not agree with the mass sampling train. The main function of the DustTRACK was to provide real time particle concentration data and this function was not seriously compromised by the data adjustments.	In answer to Focus Group Question 13 regarding the treatment of deposition and resuspension in the wind tunnel. It is a safe bet that deposition (or redeposition) is not occurring in the test section fo the wind tunnel for reasons stated previously. So particles are entering the sampling train that normally might be redeposited and held at a higher bonding energy. This the wind tunnel results would tend to over predict erosion potential.	In answer to Focus Group Question 14 regarding methods used to verify sampling efficiency of the wind tunnel. One of the best methods of verifying one type of sampling efficiency would be to used the wind tunnel on radioactively labeled soil. But of course that was done here quite independently during the investigations. Was done here quite independently during the investigations that could be done but there is no indication that the tunnel is underestimating suspended mass because of some inefficiency problem. In face, it is my opinion that the wind tunnel overestimates the erosion potential see miestion.	o tromposition and the second and th
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	intake by humans For all practical purposes the enhancement factor
	argument can be neglected at Rocky Flats as this data indicates [data are wildfire study data – ed]
21	In answer to Focus Group Question 16 regarding representativeness
	opinion of this reviewer that the results are likely to be an
	overestimate of suspended dust and erosion potential compared to the
	worst that would ever be observed in nature Additional analysis
	of the data may be neipful however
22	Response to Evaluate if the wind tunnel results are being properly
	used in developing input values for application in the selected
	models Because of the extensive data available for screening level
	purposes the resuspension factor used in risk assessments is
	recommended (NCRP 129 1999) to decrease as t 1 and this is in
	agreement with the wind tunnel observations at Rocky Flats In
	the Appendix A of the RSAL Task 3 Report, I saw that the air
	concentrations as well as the base erosion potential multiplier
	decrease as t ^{-0.08} which is a confirmation that recovery from fire is not
	unlike the decrease in resuspension factors observed following
	Chernobyl We should all feel more confident that this is a unifying
	observation and in line with the NCRP recommendation for screening
	level risk assessments
23	I am in complete agreement with the choice taken by the Task 3
	Working Group authors to use the observed mass loading
	distributions for Rocky Flats as the site specific data and preferred
	over any mass loading data inferred directly from the wind tunnel
	#3
	assessment approaches known to this reviewer for the case of fire
	effects

	No general comments require response
	Specific Comments
_	Report A [Wildfire Report – ed] uses 38 95% as the ratio of PM10 to
	total suspended particulate mass but Report B [Controlled Burn
	Report – ed] uses 50% Since 50% sounds like an approximation
	and 38 95 sounds like a measurement I would suggest revising
	Keport B with the 38 95%
7	I got confused with the discussion of the mass collected, until I came
	to the realization that mass collected by the cyclone doesn t have
-1,	PM10 I think that some rewriting of this section should be done
	to prevent people like me from getting confused There is no
	problem with Report B where isokinetic sampling was done
m	Tests were run until the end of soil movement I think it would be
	informative to compare the times needed for the end of soil
	movement for the different locations
4	(Trivial) The last line of page D 6 should have 0 0022945 pCi/cubic
	meter
2	These assumed values may or may not be correct but the curve is
	dominated by the assumptions not by experimental data. The
	multipliers should be labeled as assumed post fire erosion potential
٧	Addressing RG O1 The conceptuals and a second secon
>	of quality work in measuring fluxes of particles emitted by wind
	erosion.
7	FG Q2 The pitot tube methodology is adequate for characterizing the
	wind profile since fast response anemometry is not needed
∞	FG Q3 One must consider that the results are relative to the length of
	the wind tunnel and that the work done was self consistent under the
	conditions that are described in the methodology. That is I thank that no protable wind tunnel would accelled the second to the second tunnel would accelled the second tunnel will be second tunnel with the second tunnel would accelled the second tunnel will be second to the second
	with the protection with tuning would exactly duplicate all possible

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	fetch effects but that some wind tunnel had to be used and that this
	wind tunnel is probably as good as most would be relative to the
	fetch effect
6	FG Q4 This wind tunnel adequately accounts for small scale
	account for large scale or middle scale variations however
10	FG Q5 Roughness can act to dam or retard rather than release
·· <u>.</u>	particles This happens in nature too Consequently I think that this
;	pnenomenon is adequately modeled in a wind tunnel
11	FG Q6 I assume that the dust TRACK instruments were used to
	measure when the dust concentration returned to the level from
****	which it started before wind erosion started. Therefore I assume that
	the sampling periods were adequate
12	FG Q7 The wind tunnel was designed to reproduce conditions near
	the ground during high winds From tests of the wind tunnel for
	other locations this tunnel is well suited for this job
13	FG Q8 Vertical wind variations are modeled well with the wind
	tunnel See Question 9
14	FG Q9 In wind tunnels the flux of momentum is carried by smaller
	scale fluctuation than in outdoor work However one gets the same
	results by comparing regispension for the same friction velocity in a
	wind tunnel or outdoors experimentation. That is for the same
	friction velocity (momentum flux) you get the same resuspension,
	even though the turvbulent spectrum is different for outdoor and
	wind tunnel winds
15	FG Q10 See answer 9 above For the resuspension of PM10 the
,	dominant mechanism is the sand blasting of the surface by particles
	larger than 100 micrometers
16	FG Q11 Yes wind tunnels and outdoor experimentation give
	consistent threshold friction velocities for different particle sizes
17	FG Q12 Non isokinetic flow is corrected for in the report
18	FG Q13 The wind tunnel results give a net flux for the area sampled by the wind tunnel For the scale involved, however the wind
	l

	tunnel test 1s adequate
19	FG Q14 See answers to above questions
20	FG Q15 Activity or dust concentration increases with wind speed
	and this is shown in the data
21	FG Q16 Yes increases in air concentrations associated with
	increasing wind speeds are reasonable

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	General Comments	
1	The decision structure and the nature of the information used have not been made sufficiently clear in the presentation Reviewer thinks report needs more discussion of its context	
	How RSALs are used as one of a number of hazard management tools	
	Reviewer thinks the concepts involved in setting an RSAL need to be specifically discussed in the report	
	Reviewer thinks report needs a clearly articulated approach to the treatment of uncertainties	
	Reviewer thinks report needs a clear approach to the treatment of differences between people (variability)	
	Acknowledge historical difficulties such as history of public distrust in the text in an effort to develop a credible basis for planning	
	What is an RSAL? Why does Rocky Flats need them?	
	What were the previous efforts at developing RSALs and why might they change?	
	How will a RSAL be used? (two uses to decide where the surface can be left alone and as one input in deciding the degree of cleanup required)	
	How do RSALs work with other hazard management tools?	

	(Important that everyone understand that RSALs are not the only tool)
	What are the uses and limits of science in developing an RSAL? What is the risk? What is the dose?
	What are the circumstances for which risks or doses should be estimated?
	How are differences between people treated? How are uncertainties accounted for?
	What is a reasonably maximum exposed (RME)
	Why do you need scenarios? How do vien choose them?
2	Reviewer wants more transparent explanation of what the science
	says and doesn t say what is uncertain, what are alternative
	possibilities and what choices the managers have for dealing with
	uncertainty
	Uncertainties important to setting RSALs need to be presented in a
	clear informative way to both managers and concerned parties
3	A clearer framework for addressing uncertainties will lead the
	authors to revisit their discussion of certain key parameters in their
	model which cause significant uncertainty in the dose and risk levels
	mass loading
	the EPA dose and risk estimators These issues should be addressed up front at the beginning
	A discussion of the strategy and context of the KSALS should be

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	included up front, right at the beginning This would increase the
	Obligation to acknowledge the uncertainty in a value that is supposed
	to represent a given percentile of behavior
	Choice not to include pica child in the child soil ingestion distribution
	should have more justification
	Variability in dose and risk factors requires more discussion
4	Reviewer believes that even in a qualitative uncertainty analysis
	one would like some sort of statement of confidence about how
	likely the risk estimate is not likely to be exceeded using that choice
	of parameter The Reviewer gave an example of categorizing
	uncertainty into 4 groups a) a best estimate b) an unspecified
	degree of confidence (some added conservatism) c) high
	confidence and d) very high confidence that future information will
	be consistent with the estimate
5	Reviewer urges agencies to use high confidence values for
	developing the RSAL rather than the best estimate or
	conservative estimate of unspecified degree values that largely
	were used, in order to increase the robustness of the choice
9	Reviewer thinks it would be useful to include a direct quantitative
	comparison of the newly selected RSALs with previous values and
	why there are differences if any Doing this will help understanding
	and indicate the robustness of the selection
7	The discussions of various uncertainties need to be synthesized
	(integrated?) so as to provide a reasonably transparent description of
	<i>-</i>
	taking a position with respect to the underlying uncertainties Key
	uncertain parameters that would have a substantial impact on the
	RSALs if changed, should be identified
∞	Reviewer believes uncertainty and variability of ICRP and EPA dose
	and risk coefficients should be discussed
<u></u>	Reviewer believes uncertainty and variability of ICRP and EPA dose and risk coefficients should be discussed



<u>e</u>	Reviewer believes the discussion of the sensitivity analysis is not always helpful or balanced. He believes that the sensitivity analysis together with what is known about the uncertainty in various processes should be used to identify the key uncertainties that will
	III Selection of a NOAL
	Reviewer believes the discussion of the sensitivity analysis is not always helpful or balanced. He believes that the sensitivity analysis together with what is known about the uncertainty in various processes should be used to identify the key uncertainties that will impact the selection of a BSA.
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_	Paragraph 2 of Overall Summary Validity of backward calculation method because this method	
	ignores potential correlations between risk or dose and input variables	
2	Paragraph 3 of Overall Summary	
	Inadequate statement of purpose of the probabilistic analysis up	
<u></u>	front Definition must go beyond a simple determination of a range of outcomes because "the distributions have to be determined in a	
	consistent manner with the overall purpose	
3	Paragraph 4 of Overall Summary	
	Interjection of bias by the working group by refusing to assign	
	distributions for variables with sparse data, and using instead point	
	estimates	
4	Paragraph 5 of Overall Summary	
	Confusing presentation of uncertainty discussion in Section VI	
	■ Lack of separation between variability and uncertainty	
	 unclear labeling of particular distributions as representing 	
	variability or uncertainty (Column 2 in Tables VI 2 to	
	VI 5)	-
5	Paragraph 6 of Overall Summary	
	Applicability of cancer risk factors taken from Federal Guidance 13	
	which are derived for mixed age group populations to single age	
9	Paragraph 7 of Overall Summary	
)	Quality of presentation	
	Wrong fonts for symbols in equations	
	 References in the text are inconsistent with Table 	
	headings	
	Tables presented in difficult to read format	
	Failure to present some important parameter values eg	
	or quive actions again to the control of the contro	



	Reference list has mixture of citation styles
7	Paragraph 7 of Overall Summary
	Quality of presentation
	Wrong fonts for symbols in equations
	■ References in the text are inconsistent with Table
	headings
	 Tables presented in difficult to read format
	 Failure to present some important parameter values eg
	the cancer slope factors referred to on p 46
	 Reference list has mixture of citation styles
∞	Paragraph 9 of Overall Summary
	The Working Group should add some expertise to their group and
	compute new values of the RSALs in a way that is state-of the art
	and credible to the entirescientific community This work would be
	rejected for publication
6	Sensitivity analysis problems
	Reviewer appears to have understood that the sensitivity analysis for
	dose and for risk were both performed using Crystal Ball Text needs
	to be revised to make it clear exactly how RESRAD was used to
	perform the sensitivity analysis
10	Text refers to Fig IV-4 (2 nd paragraph p 27) but the figure is labeled
	Fig IV 5 Figure IV-4 is missing
11	Addition of mass loading for inhalation parameter to the most
	sensitive list should not have been done because of 'interest in this
	parameter since the addition of ad hoc parameters is not objective or
	based on sound scientific principles
12	Sensitivity analysis problems Impact of using crudely estimated
	probability distributions on the sensitivity analysis Reviewer
	questions why final probability distributions were not used in the first
	place in the sensitivity analysis
13	Reviewer points out that by choosing a conservative quantile of the
	output distribution to define a 'reasonably maximally exposed
	individual the cleanup costs including those to the environment



	will be greater
14	Bias is interjected when point estimates are used instead of all
	probability distributions Reviewer thought the open space and office
<u>.</u>	worker scenarios should have been done probabilistically too and
	that a more complete explanation should have been given as to why
	this was not done
15	Little or no attention was given to whether the contamination in soil
	is uniform enough (on a micro scale) to be adequately described by a
	single concentration value Reviewer supplied a graphic to support
	his point Reviewer believes any impacts of non uniform
	contamination in soil on sampling on ingestion and on long term risk
	calculations need to be addressed
16	Confusing presentation of uncertainty discussion in Section VI
	Expand uncertainty discussion of proper absorption category (M or
	S) for dose conversion factors to show that the different agencies held
	different beliefs
17	Wrong number of significant digits expressed in the
	americium plutonium activity ratio
18	Decision to use 0 4 instead of 0 8 as a building shielding factor was a
	good one
19	Decision that erosion potential quickly decreases after a fire is
	reasonable. The decision that drought could occur 20% of the time
	also is realistic
20	Discussion regarding the soil ingestion rate was too long given the
	weaknesses in the data.
21	NCRP Report 129 1999 was not referenced
22	Central tendency values for children were reasonable However the
	reviewer was skeptical of how long the maximum consumption
	value (1000 mg/d) might actually be sustained by a child
23	The soil ingestion rate for an adult does not seem reasonable
24	Figure A 7 is off the page and useless and the text on page 32 is
	continued to some unknown location.
25	Reviewer would like a specific comparison with the screening



	methodology reported in NCRP Report No 129	
26	The recovery curves following a fire made sense to the reviewer	
27	The discussion of the RESRAD Inhalation area factor was not clear to the reviewer	
28	In general, the reviewer thought that the values recommended in the child soil ingestion rate distribution are consistent with other analyses he has seen, and that 'the ingestion rates have been adequately quantified for the intended purposes. The reviewer expressed some doubts as to whether 1000 mg/d could really be sustained by a child for any length of time	
29	Confusing presentation of uncertainty discussion in Section VI Reviewer was unclear as to why draft Task 3 identified possible sources of uncertainty if it wasn t going to be quantified. The reviewer indicates that a 2 dimensional analysis must be conducted whereby separation (between variability and uncertainty) is maintained	
30	The reviewer thinks that combining data from different studies which are weighted appropriately according to whether they used mass balance or not would likely not result in a different distribution than that from the Anaconda study Since this distribution is not inconsistent with that from the independent NCRP Report 129 1999 the reviewer though the analysis done in draft Task 3 was appropriate	
31	Page 6 Reviewer has never heard of the concept of pathways being considered complete	
32	Page 9 Reviewer has problem with the use of the term conduit to describe a pathway He recommends using conventional jargon, not to change terms or invent new definitions	
33	Page 9 Reviewer has never heard of the term active pathways All pathways should be realistic. Use conventional radioecological definitions	
34	Page 9 Reviewer does not believe that the assumption that the	



	surrounding areas of the residential site are uniformly
	contaminated is realistic and cites several articles that indicate that
	Rocky Flats is not uniformly contaminated Reviewer believes that
	overly conservative bias is interjected into the analysis by
	oversimplifying the model in order to make calculations easier
35	Page 18 As part of the water discussion, the Reviewer would like a
	discussion of how activity of particles can change with size
36	Page 19
	The equation for the RSAL based on risk provides no units for the
	parameters
	The multiplication signs in the risk equation show in the document as
	left printing arrows
	The paragraph above the risk equation uses the wrong terminology
	First there is no dose equation Second, the Reviewer believes the
	word activity should have been used instead of exposure
	Similarly the word exposure was used instead of intake on a 46
	2 nd paragraph last sentence
37	Page 20 The uncertaint's around RDA concer clone factors and done
	Commence for the major manufacture of the modern and mo
	conversion factors should be quantified since these factors are the
	most uncertain parameters. The reviewer believes that using point
	estimates for these parameters falsely expresses a belief in the
	values used as extremely high and that alternative values are
	unlikely
38	Page 29 The reviewer did not understand the maternal presented in
	Section IV 3 Specifically the reviewer did not understand what was
	meant by a saturated pathway
39	Page 31 Reviewer wants qualification of the statement that
	inhalation rate is linearly related to dose and risk only when the
	particle size remains constant.
40	Page 34
_	Interjection of bias by the working group by refusing to assign
	distributions for variables with sparse data, and using, instead, point
	estimates Reviewer believes uncertainty should always be



quantified Page 36 to 41 Quality of presentation Tables IV 3 and IV 4 are needlessly confusing and sloppy Pages that are continued do not have column headings Way these tables are presented in the document is so that one has to read right to left The parameters of each distribution are shown but the definitions for them i e min, max et are not for probabilistic analysis up from Reviewer wants a quantitative uncertainty analysis Confusing presentation of uncertainty discussion in Section VI Page 53 first paragraph, last sentence Interjection of bias by Working Group is refusal to assign distributions for variables with sparse data, and using point estimates instead Confusing presentation of uncertainty discussion in Section VI Reviewer wants a quantitative uncertainty analysis Quality of presentation Tables VI 1 to VI 5 read from right to left with successive pages located to the right		A	
		quantified	
	41	Page 36 to 41	
		Quality of presentation	
		Tables IV 3 and IV 4 are needlessly confusing and sloppy	
		Pages that are continued do not have column headings	
		Way these tables are presented in the document is so that one has to	
		read right to left	
		The parameters of each distribution are shown but the definitions for	_
		them 1e min, max etc are not	
	42	Inadequate statement of purpose of the probabilistic analysis up	
		front Reviewer wants a quantitative uncertainty analysis	
		Confusing presentation of uncertainty discussion in Section VI	
	43	Page 53 first paragraph, last sentence Interjection of bias by	
		Working Group s refusal to assign distributions for variables with	
		sparse data, and using point estimates instead	
Confusing presentation of uncertainty discussion in Section VI Reviewer wants a quantitative uncertainty analysis Quality of presentation Tables VI 1 to VI 5 read from right to left with successive pages located to the right	4	Page 55 and 56	
Reviewer wants a quantitative uncertainty analysis Quality of presentation Tables VI 1 to VI 5 read from right to left with successive pages located to the right		Confusing presentation of uncertainty discussion in Section VI	
Quality of presentation Tables VI 1 to VI 5 read from right to left with successive pages located to the right			
with successive pages located to the right		Quality of presentation Tables VI 1 to VI 5 read from right to left	
		with successive pages located to the right	



1	a a
	It seems confusing to me to put volatilization from the soil in the Site
	Conceptual Model and then in a subsequent paragraph state that
	volatilization is not considered in this report because that is only an
	issue with uranium and not plutonium or americium. Will that be
	addressed differently when uranium is added to the report? This issue
	arises with all of the Site Conceptual Models
7	Page 18 III 3 1st paragraph
	The AME group now believes that americium in the environment at
	RFETS is due to its being released with plutonium and not due to
	in growth Does this new information have any effect on the results?
3	Page 18 III 3 3rd paragraph
	Just a comment that, as per Chris Dayton, the aseptic groundwater
	wells showed Pu contamination (albeit very low level) and so the
	search continues for the source of contamination
4	Page 19 **
	What are the units on the RAGS equation parameters?
5	Page 23 Table IV 2
	The value used for the Area of Contamination Zone is outside of the
	range of sensitivities tested. While the model is not very sensitive to
,	this parameter is it anticipated that the effect of this parameter on the
	final number will not differ at higher values from the effect at lower
	values?
9	Table IV 2
	Were parameter values labeled as distributions in the Value Used'
	column within the sensitivity ranges tested? If not, I ask the same
	question I asked in 5
7	Table IV 2
	The value used for the external gamma shielding factor was outside
	of the range of sensitivities tested. The model is moderately sensitive
	With parameter 1 ask the same question asked in 3



∞	Page 45
	How and why was the 96th percentile mass loading value used for
	calculations? Does this percentile take the fall fires into account
	since they are above the 96th percentile?
6	Page 49
	Another suggestion Make it clearer within the text and title for the
	SOR table that the SOR table shows only an example of RSALs
	based on a given location and that if the Pu Am ratio changes the
	RSALs will also change
10	Page 50 V 2
	What is the time frame for RSAL exposures? Are they to be
	protective over a 25 yr average or for an annual average for 25
	years?
11	Page 51 last paragraph
	Because RSAL calculations for the most part are the inverse of risk
	calculations the reasonable maximum exposed range for RSALs
	corresponds to the 1st through 10th percentiles with the 5th
	percentile as the recommended starting point Are RSAL
	calculations are the inverse of risk calculations? Is the intention to
	say that the 99th % RME risk corresponds to the 1st % RSAL?
12	12) Appendix B page 4
	What is the Area Correction Factor used in the RAGS equations for
	External Exposure? Is this the same parameter used in RESRAD? If
	so I thought the KAUS equations aight use that aliution factor





	TO THE PARTY OF TH	· · · · · · · · · · · · · · · · · · ·
	Overall the spreadsheet is crafted nicely and easy to follow There	
,	are a few issues of style that I will discuss later	
7	The single largest concern that of security. None of the cells in	
	unintentionally	
<u>س</u>	In my examination of the four spreadsheets I uncovered only one	
	spreadsheet whose equations were not consistent with Appendix B The risk equation for inhalation for an Onen Space I Iser read in	
	Appendix B as	
	Riskinhalation = PRG * IRa_age * ED * EF * ET * ML * CF1 * SFinh	
	well-amo * and another and tend and another In the control and the the	
	where immediates multiplication in the actual spreadsneet this computation is given as	
	Risk _{inhalation} = PRG * \mathbb{R}_{a_age} * ED * EF * ET * ML * \mathbb{CF}_I * \mathbb{E} T0	
	TIL DE SEMA	
	Where	
	ET ₀ = Exposure time fraction, outdoors	
	$ET_i = Exposure time fraction, indoors and DF_i = Dilution factor indoor inhalation$	
	The letter Commits of the fact that the fact	•
	SCENATIO	
4	There is also an error in abeling The acronyms for Inhalation rate child and Inhalation rate adult in cells C14 and C15 are	
	reversed. Both Am 241 and Pu 239 have their inhalation risk computed using this latter formula.	



٧	One further comment is on style It would preferable to have the adult data in this spreadsheet. In light of this remark, interchanging rows 21 and 22 would be helpful. However all of the formulas are correct and consistent with the current arrangement.
9	In the process of examining the Open Space scenario there appears to be a mistake in the variable definitions as follows $R_{a_ch\ ld} = \text{inhalation rate for children} \text{and}$ $R_{a_adult} = \text{inhalation rate for adults}$ should be ingestion rates. If not there is a further error in the
7	All of the slope factors for toxicity levels new and old inputs. The spreadsheets consistently reference only the new data. It is not clear to me why the other old data is entered at all but the references are consistent throughout all of the spreadsheets.
 ∞	The residential scenario spreadsheet • Is ED the same as ED_ge in cell C24? It appears that it is • Why is cell E16 rounded from 8 71 to 8 7? • Why is 210/1445 in cell E20 rounded to 15? • Why is 1235/1445 in cell E21 rounded to 85? The equation for food risk in cells E60 E61 E69 and E70 are cumbersomely implemented However they are correct
6	The wildlife refuge scenario spreadsheet The origin of the computation (\$J\$14+(\$K\$14-\$J\$14)*\$F\$14) for the probabilistic risk in cells C41 and C42 are unclear It appears as though the inhalation rate is computed using this formula.
10	The office worker scenario spreadsheet

S)

The point estimate and probabilistic data are identical Why have the	two separate schemes if only one is going to be used In cells C6	through F6 and C7 through F7 the values are toggled between point	estimates probabilistic using a value input in cell B52 If B52 = 1 the	values recorded in theses cells will be based on point estimates	Otherwise they will be based on probabilistic estimates. In this	spreadsheet there are no probabilistic estimates being used However	the value in B52 is set to 2 indicating that probabilistic estimates are	requested All in all this approach seems to be unnecessary

1	risingly readable given the
	number of contributors to it and contains key information necessary to understand the science supporting the risk assessment
2	While not necessary for communication between professionals page numbers within specific citations would help the laynerson find
	information contained in some of the bigger documents. I had
	trouble for instance finding a statistic of interest in the Exposure Factors Handbook As this reference is really a compendium of
	studies it would be helpful to know exactly which study the statistic came from and on what name it could be found
3	Inconsistencies between the scenario description and the scenario
	parameters chosen can be extremely misleading. For instance, the
	refuge worker is not someone assumed to work eight hours per day for five days nor wook and for 50 mosks nor wook
-	Toklor VI 1 2 3 4 -1 -11 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1 -1
•	where the Working Group has followed standard mathods areas
	risk assessors to account for uncertainty (e.g. placement of the
	receptor on the contaminated area is a standard assumption in risk
	assessment) and where they have added an extra measure of
	conservatism (e g setting depth of contamination equal to depth of
	roots) This would better enable to risk managers to assess whether
	the fisk estimates strike an appropriate balance between realism and conservatism
5	Although the conclusion of Section VI makes a weak attempt to show
	that the risk assessment strikes a reasonable balance [This
	Ž
	(b) 84 emphases mine)] the tables themselves (Tables VI
	1 2 3 4) do not seem balanced, and run the hazard of giving the risk
	managers and DOE headquarters the impression that the risk
	association is universally consolivative. An example of this 1



	believe is the exposure frequency for the rural resident (p 70). The distribution is based on data from the Exposure Factors handbook that show the average person spends 64% of their time at home. This choice which the report calls relatively conservative is arguably quite realistic.
9	As stated in the report risk assessment guidance supports giving point estimates along with the probabilistic results. This could easily have been done and perhaps should have been done for the benefit of the risk managers who need to know if the probabilistic calculations differ significantly from the point estimate approach and if so why
7	ha ce p ce
∞	P 7 para 3 Refuge worker scenario description is misleading Refuge worker is assumed to spend 8 hr/day 5 days/week 50 weeks/year' on site This implies use of a point estimate when in fact the exposure frequency parameter is being treated probabilistically with an average of 225 days per year and a range of 200 to 250 days per year
6	P 9 para 4 Rural resident scenario description is technically correct when it says resident spends up to 350 days per year on site More informative however would be to give the range (175 – 350) and the average value of 234 days per year
10	P 43 last para. Change the word RESRAD to RSAL



=	D 53 1st nara Denort enests to importance of assessing the strengths
•	and weaknesses of information used in the modeling (e.g. parameter
	inputs) then says These strengths and weaknesses should be
	communicated to the risk decision makers for them to make health
	protective remedial decisions Now that the Working Group is no
	longer in a rush to finish the report, they should go through the report
	methodically to make sure they have achieved this goal in a balanced
	ion
12	P 55 para 5 Report states no attempt was made in this
	assessment to quantify uncertainty Is this really true? Probability
	distributions were chosen for some scenario parameters such as
	exposure frequency and curation Page 56 states There is scenario
	uncertainty intrinsic in all of these choices
13	P 57 para 1 In other cases such as exposure duration for the rural
	resident quite a lot of confidence can be placed in the distribution
	chosen This distribution came from a recommendation made by
	EPA in the 1997 Exposure Factors Handbook EPA assigned a
	confidence rating of high, medium or low to the various parameters
	recommended Exposure duration received a medium confidence
	rating
14	Sect. VI p57 83 A potentially important piece of information that
	appears to be missing from this section is whether the modeling
	choices made by the Working Group adhere to standard practice in
	risk assessment This would enable the RFCA principals to ascertain
	where in the risk assessment the WG has added an extra measure of
	conservatism, and where they have simply followed accepted
	methods
15	P 58 59 Report fails to point out large uncertainties inherent in
	cancer slope factors Slope factors themselves are central tendency
	estimates that may either over or under estimate risks
16	P 59 last entry Report fails to point out that for inhalation pathway
	RESRAD also assumes dilution of contaminated dust from upwind
	tetch. The model assumption of wind constantly blowing means



	model is taking credit for constant dilution as well. Wind tunnel studies suggest that while this assumption may be appropriate for point source emissions it is an oversimplification in the case of
	fugitive dust emissions such as occur with dispersed surface soil contamination
17	P 60 4 th entry INCORRECT Fire is <u>NOT</u> assumed to occur every year on contaminated area, but only 10% of the time
	Also statement on burn frequency is confusing Burn frequency of once every 10 years or 10% is assumed While this may be a
	conservative assumption, the probability of a wildfire on
	containmated grassiand at some point in the ruther is 100%. Conceiving fire as a prescribed burning regimen was done mainly for
	ease of computation, and the difficulty of estimating a burn frequency due to wildfire not simply to add a margin of conservatism
18	P 60 last entry Not necessarily I know a doctoral candidate at
	Colorado State University whose research has focused on Rocky
	Flats and who asserts that the maximum Am dose occurs at Year 2038
19	P 62 1st entry. For the rural resident whose 5 acre ranchette 1s much
	smaller than the contaminated area, the assumption that he/she
	spends the entire time on the contaminated area is realistic not very
	conservative as characterized by the Working Group. The same
	likely extend over the entire 6500 acres is very conservative
70	P 62 3 rd entry For the adult soil ingestion parameter on which
	almost no data exists it is speculative to say the 100 mg/day point
21	P 70 2 nd entry When exposure time is viewed in conjunction with
	exposure frequency and outdoor time fraction, it is clear that the
	receptor being modeled is not homebound or an invalid. On days
<u></u>	when the resident is home he/she is indeed home 24 hours However since the distribution heno used for exposure framewor
	TOTAL OTTO THE MENT OF THE MENT OF THE PROPERTY OF THE PROPERT



	has a mean of 234 days per year the average receptor actually spends a great deal of time (a third of the year) away from home
22	P 70 The 75 th percentile values used for indoor/outdoor time
	something in between Is this what is meant by the term relatively
23	P 70 last entry The exposure frequency distribution is based on one
	statistic the percentage of time the average American spends at home
	(64%) Multiplying by 365 days per year gives 234 days per year
	which becomes the mean of the triangular distribution developed by
	the working group. The upper and lower truncation limits were
	considered to be the maximim and the minimim arbitrarily chosen
	as half that Use of a triangular distribution implies the parameter is
	poorly characterized Is this the case for exposure frequency or is
	better data available from which to develop a more accurate
	distribution? If there is better data, why didn t the working group use
	1‡2
24	P 72 1st entry. Choice based on standard practice in risk assessment
	not the possibility that contamination will be forgotten. While it does
	likely result in over estimate of risk, report should emphasize that to
	do otherwise the working group would have been deviating from the
25	P 73 1st entry Report should emphasize that the point estimate of
	100 mg/day is for agricultural workers not just an average sedentary
26	Appendix A
	P 31 bottom For this analysis the ultimate goal is to use
	quantitative information on variability and uncertainty in exposure to
	help inform the risk management decision at Rocky Flats
	Collinations page 33 paragraph 3
27	Appendix A P 47 last para Replace simply with simplify
	1

78	Appendix A
	P 54 3 rd para The following probability distribution is
	recommended for use in risk equations that are based on EPA RAGS
	guidance Misleading The guidance recommends the equations
	not the distribution The working group chose the distribution based
	on information from a survey at Rocky Mountain Arsenal
29	Appendix A
	P 56 2 nd entry This receptor s residency period on site is divided
	between childhood and adulthood hence the exposure duration
	parameter involves an additional layer of complexity that is not
	transparent in the report If the exposure duration were a point value
	of 30 years the parameter would be partitioned as 6 years of
	childhood followed by 24 years of adulthood However since this
	parameter is modeled as a distribution, it is not clear from the report
	alone how the breakdown between child and adult exposures is being
	handled (Examination of the risk spreadsheet reveals that for each
	monte carlo realization, the first six years of exposure is attributed to
	the child – which the working group claims is standard practice in
	risk assessment.)
30	Appendix A
	P 61 2" para Once again, report implies this exposure frequency
	distribution for the rural resident is recommended by guidance when
	in fact the working group chose it based on data published in the EPA
	Exposure Factors Handbook

1	s justification for many of the	
	parameter choices in the report However the phrase professional	
	judgment by itself is not particularly informative. To the degree	
<u> </u>	possible the working group should fully explain the rationale used to	
2	Incomplete cutations make it difficult to independently verify some of	
	the conclusions reached by the working group	
3	The report doesn t do justice to the rigorous scientific debates that	
	took place within the working group In some cases the rationale	
	given in the report does not fully reflect the logical argument behind	
	the parameter selection A prime example of this is the indoor dust	
	filtration factor where the report fails to explain why a value at odds	
	with EPA guidance was used	
4	The report should explain parameter selection criteria and the process	
	of how parameters were chosen	
5	Highly technical language in some sections of the report creates a	
	barrier to understanding for members of the general public who may	
	not have a scientific background.	
9	The report should make better use of diagramming and tables Charts	
	and tables should stand alone and make the point so that key	
	information could be glegged even without reading the entire text of	•
	the document	
7	Tables VI 1 VI 2 VI 3 and V1-4 the main part of the section on	
•	uncertainty could be improved through reorganization. A grouping	
	according to source uncertainty would be helpful	
8	At the RFCAB modeling workshop one of the presenters referred to	
	a soil ingestion study just completed in the state of Washington by a	
	researcher named Davis Did the working group follow up to see	
	whether any data from that study might be useful to the RSAL	
	calculation in estimating this important parameter?	
6	The RSAL calculations for the rural resident and open space user	

		scenarios do not take into account extreme soil ingestion behavior	
		that has been observed in a small (but not negligible) percentage of	
		children If the goal of risk assessment is a realistic estimate of	
		exposure is it permissible to ignore this real phenomenon?	
_	0	The risk equations assume the office worker and open space user	
		both ingest the majority of their daily soil intake while onsite Is this	
\Box		assumption scientifically defensible?	
_	1	Is it appropriate to use soil screening equations which are simplistic	
		and overly conservative and don t take into account ingrowth and	
		decay of radionuclides to derive an RSAL?	
<u>-</u>	12	The exposure frequency distribution (number of days per year spent	
		on site) for the rural resident is a triangular distribution based mainly	
		on professional judgment It has been said within the working group	
		and elsewhere that use of a triangular distribution implies the	
		parameter is not well characterized Indeed the only actual data	
		point in the distribution developed by the working group is 234 days	
		per year taken from a survey of the amount of time the average	
		American spends at home each year Is more information available	
		on this parameter? If so how does the 95 th percentile of the working	
		group s distribution (318 days per year) correspond with actual	
		survey data?	

In general thus is a good report, clearly written with a thorough and thoughtful process. The auithors have done a very good job. This analysus is one of the most comprehensive and complete ever sent to headquarters. There is much discussion throughout the document about the CBRCLA risk range specifically how the risk range goes from 10 ⁴ to 10 ⁶ . However EPA officials have repeatedly stated that the risk range extends to 3 x 10 ⁴ . In addition, OSWER No 9200 4 18 states Guidance that provides for cleanups outside the risk range (in general cleanup levels exceeding 15 millirem per year which equates to approximately 3 x 10 ⁴ increased lifetime risk) is similarly not protective under CERCLA and generally should not be used to establish cleanup levels. Consequently for this set of risk calculations it appears that the upper value for the risk range should be 3 x 10 ⁴ rather than 1 x 10 ⁴ . The calculations in this report as summarized in the table in the Executive Summary on page 1 clearly demonstrate that an annual 25 millirem cleanup level can be writin the CERCLA risk range when the risk range is extended (per EPA policy) to 3 x 10 ⁴ . The risk range can be extended to 3 x 10 ⁴ by multiplying the entries at the risk level of 10 ⁴ by 3 and comparing the product to the 25 migna annual dose column. For the cases in which there were probabilistic calculations the 25 millirem is not within the CERCLA risk range however the 25 millirem limit is subject to ALARA. There are two points to this comment. First, if the goal of the analysis is to show the range of cleanum alternatives that can be consequently the range of cleanum alternatives.	
the enth the gent to the gent	protective under CERCLA and generally should not be used to establish cleanup levels Consequently for this set of risk calculations it appears that the upper value for the risk range should be 3 x 10 ⁴ rather than 1 x 10 ⁴ The calculations in this report as summarized in the table in the Executive Summary on page 1 clearly demonstrate that an annual 25 millirem cleanup level can be within the CERCLA risk range when the risk range is extended (per EPA policy) to 3 x 10 ⁴ The risk range can be extended to 3 x 10 ⁴ by multiplying the entries at the risk level of 10 ⁴ by 3 and comparing the product to the 25 millirem annual dose column. For the cases in which there were probabilistic calculations the 25 millirem is not within the CERCLA risk range however the 25 millirem is not within the CERCLA risk range however the 25 millirem is not within the CERCLA risk range however the 25 millirem ilmit is subject to ALARA. There are two points to this comment. First, if the goal of the analysis is to show the range of cleanup alternatives that can be considered the risk range calculations should be extended to 3 x 10 ⁴ . This will provide a more comprehensive range under which CERCLA modifying factors can be considered or in the cases of AEA based standards define the limit for the ALARA process to consider. Second the document

	well hotter show that the CEDCI A process using its make range
	WILL DOUGH SLIOW WHAT THE CLANCES WHILE ITS LIST TAILED
	constraints and modifying factors results in cleanup options
	essentially equivalent to the AEA based 25 mrem/year plus ALARA
	process (<i>te</i> the process being implemented at Rocky Flats will
	satisfy all applicable or relevant requirements) The document
	clearly shows to the perceptive reader that the two processes are very
	compatible and it would be valuable to make that clearer for those
	that might not notice
3	The wildlife worker scenario is overly conservative. Only 300-400
	acres of Rocky Flats has significant levels of residual radioactivity
	Given the site area of thousands of acres it is incorrect to assume that
	a wildlife refuge worker was employed full time on a small portion
	of a much larger parcel It is recommended that a more realistic
	assessment of outdoor occupancy be provided Clearly given the
	ratio of lands that contain residual radioactivity to those that do not it
	is very conservative to assume all of the workers outdoor time is
	spent in the areas containing residual radioactivity. If it is not
	possible to get a better estimate of remote to office based activities
	for the workers the conservative assumption should be clearly stated
	in the Wildlife Refuge Worker section (III 1)a)
4	It would also be useful for clarity in the first paragraph of this
	section, last sentence to insert after scenario represents
	something that says this worker is the critical group or maximumly
	exposed individual under this use (e g scenario represents the
	maximumly exposed individual under the most likely future use of
	Rocky Flats ') The reason is many will note that there are likely to
	be others on the site (even though the most effected of those others
	are the campers and hikers who are addressed in a separate analysis)
	and this statement clarifies that the worker has the highest risk or
	dose
5	The other scenarios discussed lifetime exposure assumptions (up to
	40 y for rural resident and 25 y for office worker) but for some
	reason this section does not specifically state a time period This is

	and contract on later with the fall of the second s
	not critical as later in the table on page 10 it is listed
0	There is an assumption that the fires burn off vegetation which in
	turn leads to higher aurborne particulates and a higher radiation dose
	Fires of a sufficient severity to denude the site of vegetation would
	likely damage or destroy structures How is it that the assumed fires
	do not burn houses or crops? This consideration should be
	acknowledged in the report
7	The relatively high level of irrigation (assumed to be 1 meter per
	year) is necessary to growthe hypothetical plant foods. But fire
	severity and frequency would likely be much lower in cultivated
	irrigated land than in open prairie. This circumstance should be
	discussed In addition, the high assumed rate of irrigation would
	greatly increase plant recovery after a fire The report should
	acknowledge this consideration
∞	The assumptions involving hypothetical fires are contradictory since
	it is assumed that the fires consume vegetation, yet plant foods grown
	on site are eaten as food Consequently it is recommended that the
	prairie fire scenario for the rural resident be revised by comparing
	the radiation doses from the plant food ingestion pathway and the
	inhalation pathway If the dose from the inhalation pathway is larger
	under assumed fire conditions then the plant food pathway should be
	ignored alternatively if the plant food pathway is larger under
	assumed fire conditions then the incremental inhalation exposure
	from the hypothetical fire should be ignored. However, it is a gross
	overestimate to assume both the consumption of all vegetation by a
	fire and consumption of plant foods grown on site
6	The 'rural resident land use has some other assumption that
	overestimates dose and risk. The very act of building a home and
	garden tends to dilute and disperse radioactivity through land use
	activities such as excavation, construction of foundations
	installation of water sewer and septic systems plowing clearing of
	land, establishment of roads and the like Most of the residual
	plutonium is in the top 2 3 inches of soil and these activities would



	tend t	tend to mix the soil in a more homogenous manner. The assumed
	mixim	mixing zone thickness (\$5 meters) of soil for inhalation and soil
	ıngesi	ingestion purposes is appropriate for some of these activities but not
	for al	for all In short the very act of constructing a house and garden
	Moule	would lead to a further reduction of the concentration of any residual
	radio	radioactivity and thereby reduce dose This consideration should be
	discu	discussed in the report
10	The 11	The installation of roads would decrease airborne radioactivity and
	also d	also decrease the effects of a fire The decreased effects from a fire
	would	would come from the road being a firebreak from the pavement
	preve	preventing radioactivity from becoming airborne before or after a
	fire a	fire and from the road facilitating fire fighting efforts
11	The a	The assumption that residents could remain on site for as much as 24
	hours	hours a day for 350 days a year for 40 years is a clear overestimate
	It is n	It is much more likely that adult residents would have some form of
	outsic	outside employment, and this employment would lead to residents
	being	being off site perhaps 45 hours per week The income from outside
	emple	employment would be needed to pay for utilities (irrigation, water
	sewer	sewer telephone power gas etc) property taxes off site foodstuffs
	(meat	(meat milk, grains etc) and other cash expenses It is also likely
	that c	that children would attend school in keeping with public policy The
	notioi	notion that site residents would remain on site for 40 years without
	leavir	leaving is not plausible. While site occupancy was handled as a
	proba	probabilistic variable even the possibility of near full time
	dnooo	occupancy is very dubious
12	In shc	In short, the rural resident land use has a series of unlikely
	assun	assumptions
_	•	All land use conflois are lost
	•	The Federal State and municipal governments do not
		intervene
	•	Farms are constructed with a size of 5 acres
	•	Construction for homes and roads do not affect the residual
		radioactivity despite the excavation and grading for roads



	•	utility pipes and buildings These farms produce sufficient income to pay taxes and utility
		costs
	•	The farm residents do not necessarily have outside
		employment
	•	Children spend most of their time on site and may not attend
	•	Irrigation is adequate for growing vegetables which are part
·	1	
	•	Fires occasionally affect the farm notwithstanding the
		urngation levels
	•	The municipal fire departments do not exist or (alternatively)
		are unable to fight the fire
	•	Farm roads and streets do not act as firebreaks or otherwise
		facilitate firefighting
	•	After a fire aurborne dust is elevated
	•	Irrigation does not affect the regrowth of vegetation and
	•	Despite the fires consuming vegetation structures and homes
		are not affected
	Take	Taken as a whole these assumptions are quite unlikely
13	The	The office worker scenario assumes that a fire would burn all
	veget	vegetation but not damage or destroy the building While reasonable
	land 1	land management would be expected around an office building and
	this n	this management would likely control an area a few acres around the
	build	buildings to landscape the building construct parking lots minimize
	fire h	fire hazards and ameliorate post fire impacts. But these same land
	mana	management steps would reduce aurborne radioactivity from non fire
	situat	
	veget	vegetation without destroying buildings is a dubious assumption. But
	the as	the assumption that buildings are protected without a reduction in
14	The	The office worker scenario does not examine consider the
-		



scope and duties for a building manierance job are similar to those of vivilities worker. Consequently the likely impacts to an office maintenance employee have already been considered, albeit under a different scenarro. This section should discuss those employees (under this secanarro) that may spend turn out of doors and specifically state they are considered under the other scenarro or quantitatively or at least qualitatively discuss the other scenarro or quantitatively or at least qualitatively discuss the difference from the office worker at the construction of the or the state of the building so twich the or site is responsible. However the amount of excavation required to build an Office building was located in an action of an office worker worker or the building so twich the for site is responsible. However the amount of excavation required to build an Office building was located in an area with elevated pittonium concentrations. 16 Comparabity to Other Cleanaps These RSAL calculations show cleaning criteria with does and risk that are much lower than the dose and risk that are much lower than the dose and risk for elevant of sites unvolving radium. At these sites a difference of the states at which this criterion have been used inhold Mondiella all R Rocky Flats the most likely funge land use is a wildlife refuge and risk after elevant by a Rocky Ista be lower for any particular scenario than at site ist at may of these others site. It is necessarious the are planned for free release. After all at Rocky Flats the most likely funge land use is a wildlife refuge and creating 126 nto the parameter sets for the computer codes and calcuming the dose or risk of the output		maintenance or landscanno of the office huilding. However, the
		scope and duties for a building maintenance 10b are similar to those
		of wildlife worker Consequently the likely impacts to an office
	<u> </u>	maintenance employee have already been considered, albeit under a
		different scenario This section should discuss those employees
		(under this scenario) that may spend time out of doors and
		specifically state they are considered under the other scenario or
		quantitatively or at least qualitatively discuss the difference from the
		office worker
	15	It might be argued that a wildlife worker worked all over the site
		while an office maintenance worker worked only in close proximity
		to the buildings for which he or she is responsible. However the
		amount of excavation required to build an office building and parking
		lot would significantly reduce the soil concentration of any residual
		tend to offset the possibility that an office building was located in an
		area with elevated plutonium concentrations
	16	Comparability to Other Cleanups These RSAL calculations show
		cleanup criteria with dose and risk that are much lower than the dose
		and risk from cleanups of sites involving radium. At these sites a
		cleanup criterion of 5 pCi/g is typically used the sites at which this
		criterion have been used include Montclair (NJ) Landsdowne (PA)
		Radium Chemical (NY) Denver Radium (CO) and numerous
		uranium mill tailings sites Consequently why should the dose and
	-	risk after cleanup at Rocky Flats be lower for any particular scenario
		than at sites that are planned for tree release. After all at Rocky
		Flats the most likely future land use is a wildlife refuge and
		residential use is likely at many of these other sites It is
		recommended that this comment be addressed by inserting 5 pCi/g of
		radium 226 into the parameter sets for the computer codes and
		examining the dose or risk of the output
On the cover sheet, the names of the authors and their affiliations	17	Authors
		On the cover sheet, the names of the authors and their affiliations

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	should be shown Similarly the names of respect that technical
	reviewers and reviewers within the management of the various
	organizations) should be listed separately perhaps in an
	acknowledgment section
120	RESRAD Version
	On page 1 mention is made that RESRAD version 6 0 was used for
	calculations Was this version used by mutual agreement of the
	different organizations? The current version of RESRAD available
	from Argonne National Laboratory is Version 6 1 It may be that an
	agreement was reached to freeze the RESRAD version because of the
	length of time required for the calculations and to avoid rework
	simply because a new RESRAD version became available. If there
	was such a freeze agreement, it should be mentioned
19	Dose Factors
	Dose conversion factors are discussed frequently within the
	document. This document uses 'updated dose conversion factors
	from ICRP report 60 and later dosimetry The problem with this
	usage is that DOE NRC EPA and the State of Colorado all
	officially use EPA Federal Guidance Reports 11 and 12 for
	dosimetry and these documents are based on ICRP reports 26 and
	30 For example the NRC Decommissioning Rule specifies an
	annual dose limit of 25 millirem effective dose equivalent the term
	effective dose equivalent is a term defined in ICRP 26 and 30 but
	not in ICRP 60 and later reports Dosimetry from ICRP 26 and 30
	are heavily incorporated into a host of EPA, NRC and DOE
	requirements including (but not limited to) 40 CFR 191 40 CFR
	192 40 CFR 61 10 CFR 20 10 CFR 835 and DOE 5400 5 All of
	these regulations specify or imply the use of organ weighting factors
	and other details which are exclusively used in ICRP 26 and 30
	dosimetry The usage of dose factors other than those specified in
	unese regulations raised a nost of issues as to whether the findated requirements are in fact being compiled with. Finther the findated
	tequirements are in tach county county with a maner are appeared

	dose conversion factors have not been officially approved by EPA since EPA has not withdrawn Federal Guidance Reports 11 and 12
	Consequently the use of ICRP 60+ dosumetry without clear cut
	official approval is problematical and there is a serious policy
	question about the development and use of dose factors at individual
20	Presentation of Results
	The authors do an excellent job of factually presenting rationale
	assumptions parameters calculations and sensitivity analyses in a
·······	scientific manner In doing so they have developed a very credible
	report However they should also take as much care in presenting
	the results Clearly these analyses and the results are probably only
	good to one significant digit at best The results provide for example
	in Tables VI 1 V 2 V 3 V 4 and V 7 as well as in the Executive
	Summary should have only one but certainly no more than 2
	_
	that greatly exceeds the knowledge base If for some reason, it is felt
	necessary to maintain the digits for calculation accuracy at least
	place a footnote on each table indicating that the analyses only
	justify one significant digit but are presented as calculated because
	This should also be discussed in Section VI
21	Sensitivity Analysis
<u></u>	In Section IV it is surprising that the sensitivity analysis feature of
	RESRAD was not used for this work
22	Page 3 third bullet the EPA rule was never formally proposed or
	promulgated In fact, EPA withdrew the draft rule from review at the
	Office of Management and Budget prior to its publication as a
	proposed rule in the Federal Register
23	Page 3 last complete sentence at the bottom of the page This
	sentence should be reworded to read as follows Earlier versions of
	RESRAD were used by the agencies in 1996 later the Risk
	Assessment Corporation modified RESRAD for its own use
24	Page 4 Second bullet In the last sentence of the bullet, there is a

	discussion that EPA guidance requires consideration of the
	maximally exposed individual Both NRC and DOE also require this
	consideration within their respective regulatory frameworks
25	Page 7 last sentence in the first paragraph change the last part of the
	sentence to read 'the wildlife refuge worker scenario represents the
	maximally exposed individual from the most likely future use of
	Rocky Flats
56	Page 7 second paragraph The assumption that residual radioactivity
	is present at the entire site at the RSAL level badly overestimates the
	radiation exposure of workers since most of the site has little or no
	plutonium
27	Page 7 second and third paragraphs It is likely that the number of
	wildlife workers at Rocky Flats would be small and the small
	_
	because of economic considerations Specifically there would not be
	enough workers to make a childcare facility economically viable
28	Page 9 first paragraph in section b There is a discussion of periodic
·	wildfires which would burn off accumulated vegetation How do
	the fires burn off the vegetation without burning off the homes and
	crops?
73	Page 11 second paragraph for the Open Space User Scenario There
	is a brief discussion of increases in airborne particulates following
	fires It should be noted that, after a fire visits might increase from
	curiosity seekers but decrease over the longer term because of the
	adverse smell
30	Page 17 In the second to last sentence in the Direct Dermal
	Absorption Contact Pathway mention should be made of the current
	usage of municipal water systems in the area. A similar comment
	should be inserted in the last sentence of the second paragraph in the
	section entitled, Ingestion of Surface Water Ground Water and
	Food
31	Page 18 In the first paragraph of the section entitled Solubility of Plutonium and Americium the discussion of RESRAD in the fourth
	ı

ave the same Kd. This paragraph needs to be rewritten at the behavior of americium is atypical because of its and plutonium in many on site areas. However there ons of americium from plutonium at Rocky Flats and antial for americium to be present without an association in But since most of the americium in soil (including in associated with plutonium, it is correct to use or both elements. A clarification of this topic should be apport, and references to Kd or other geochemical is should be inserted.	above section IV 1 there is a statement EPA policy against developing site specific probability distributions alth toxicity values All Federal agencies have long in non threshold approach to radiation effects on the at the assumption prudently and conservatively possible effects of radiation at low doses. This usage in the full knowledge that this theory probably health effects Consequently the slope and dose ctors used in this study probably overestimate effects	Page 28 There is considerable discussion about dose conversion
they would have the same to indicate that the behavior association with plutonian were separations of americ there is a potential for ame with plutonium But since the 903 B pad) is associate similar Kds for both eleme made in the report, and refineasurements should be in		33 Page 28 There is consider
	they would have the same Kd. This paragraph needs to be rewritten to indicate that the behavior of americium is atypical because of its association with plutonium in many on site areas. However there were separations of americium from plutonium at Rocky Flats and there is a potential for americium to be present without an association with plutonium. But since most of the americium in soil (including the 903 B pad) is associated with plutonium, it is correct to use similar Kds for both elements. A clarification of this topic should be made in the report, and references to Kd or other geochemical measurements should be inserted.	used in the dissolution of Americuian is similar to that of puttonium they would have the same Kd. This paragraph needs to be rewritten to indicate that the behavior of americuian is atypical because of its association with plutonium in many on site areas. However there were separations of americuian from plutonium at Rocky Flats and there is a potential for americuian to be present without an association with plutonium. But since most of the americuian is oil (including the 903 B pad) is associated with plutonium, it is correct to use similar Kds for both elements. A clarification of this topic should be made in the report, and references to Kd or other geochemical measurements should be inserted. Page 19 Just above section IV 1 there is a statement EPA policy recommends against developing site specific probability distributions for human health toxicity values. All Federal agencies have long used the linear non threshold approach to radiation effects on the assumption that the assumption prudently and conservatively addresses the possible effects of radiation at low doses. This usage has been made in the full knowledge that this theory probably overestimate effects conversion factors used in this study probably overestimate effects as well.

	factors and their usage as well as the selection of dosimetry from ICRP 60 and later publications. The more recent dosimetry has not been accepted by Federal or State agencies for general use although their use has been approved on a case by case basis in a few instances. No Federal agency (EPA, DOE NRC OSHA) has given public notice of the revision of its radiation protection rules to change rules from the dosimetry in ICRP 26 and 30 to that of ICRP 60. EPA
	has not withdrawn Federal Guidance Report 11 and 12 (which are based on ICRP 26 and 30 dosimetry) in favor of the more recent models. All Federal agencies have agreed to use Federal Guidance. Reports 11 and 12 for radiation protection purposes although the Federal Agencies lead by EPA are reevaluating the possible use of the ICRP 60+ dosimetry but have not made any general recommendations at this time. So because of the difference in organ weighting factors (discussed in the second full paragraph on page 28) there is a potential for regulatory disconnects between different
	However the authors of this draft report have identified the reason for the fact that ICRP 60+ dosimetry is not used widely within the Federal government. In the third full paragraph on page 28, they observe. However the working group has examined the relative changes in these parameters and has concluded that the parameters being examined in detail would not have changed. On a larger scale, this is a succinct description of why ICRP 60+ dosimetry has not been embraced by the Federal government – there are very
	significant costs and very little benefit in the way of health protection. And in the case of the RSALs it appears that the difference in dose factors does not change the RSAL in a significant way
34	Page 30 In the discussion about the Outdoor Time Fraction parameter the correlation between the indoor and outdoor time fraction should have been a negative correlation, since as the text

	indicates time spent outdoors cannot be spent indoors. In the discussion on the Depth of Roots the choice of setting the depth of roots equal to the contamination thickness is proper because in the
	process of plowing and tilling the soil of a garden, the residual radioactivity would be homogenized throughout the thickness of the contaminated zone and the soil mixing layer
35	Page 31 In the discussion of the Mass Loading for Inhalation parameter an assertion is made that recent air monitoring does not
	adequately represent potential perturbations to the annual mass loading that might be experienced by a future user at Rocky Flats
	Shouldn t the monitoring data reflect the ambient conditions? Have there not been wildfires both on and off site? Are there not a large
	number of vehicles driving onto the site with workers? Do these fires and vehicles not 'perture the airborne particulates at the site and
	introduce more dust into the air than would otherwise be present?
	After closure wouldn t the large number of vehicles traveling to and from the site decrease in a dramatic way? While the use of a
	distribution of values is prudent the text in the report is in need of
	some revision
36	ວ
	irrigation affecting airborne particulates If the site were to be irrigated at the assumed 1 meter per year rate the airborne dust
	would be significantly reduced
37	Page 43 In the paragraph at the bottom of the page a better
	should be presented. The text should read. Under contract with
38	Pages 45-48 This discussion does not mention that EPA used ICRP
	26 and 30 dosimetry to produce Federal guidance Reports 11 and 12 and that DOF and NRC have agreed to use the EPA reports for
	radiation protection purposes EPA has not issued any successor to
	uiose reports of announced their windrawal from use



33	Page 48 In the last sentence of the first paragraph the text should
	read The current NRC State of Colorado EPA and DOE radiation
	regulations relevant to determining total effective dose equivalents
	are based on ICRP 30
40	In the third paragraph of page 48 there needs to be an expansion of
	the discussion involving the inhalation class of plutonium. The text
.	might be something like disagree on this point (on the basis of
	environmental data at Rocky Flats and elsewhere DOE advocated
	use of the slowest absorption type. S type but because EPA felt that
<u></u> .	this data did not provide absolute certainty M type should be
	employed for conservatism) All Parties
41	Page 50 Just above section V 2 an assertion is made that the
	americium to plutonium activity ratio is 1527 What is the
	correlation coefficient for the linear regression of the data from the
	903 B Pad characterization?
42	Page 60 In the very last table entry on this page the failure of the
	EPA risk methodology to consider radioactive decay will definitely
	overestimate risk but probably not at Rocky Flats There are no
	significant short lived radionuclides and future ingrowth of
-	radionuclides in decay chains is not significant. Nonetheless, the text
	should read that this 'will over estimate risk rather than is likely to
	over-estimate risk
43	Page 61 Tables VI 1 VI 2 VI 3 VI-4 and VI 5 - the following
	concerns should be added to these tables as appropriate
	Assumption that there are foodstuffs available to a rural resident
	notwithstanding a simultaneous assumption that the assumed farm is
	denuded of vegetation
	Assumption that a heavily irrigated (1 meter per year) agricultural
	area is susceptible to fire to the same extent as unirrigated areas and
	that post fire dust levels in irrigated areas are also comparable to
	unirrigated areas
	Assumption that irrigation has no effect on vegetation regrowth after

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	Assumption that buildings (rural resident home and wildlife worker
	office) are not destroyed by fire despite all vegetation being burned
	Assumption that the establishment of buildings (and utilities sewer
	water gas electricity etc.) will not mix bury and otherwise dilute
	and disperse residual radioactivity during construction
4	Page 67 In the discussion of contaminated zone thickness the text
	should explain that plowing or tilling of soil for agricultural use will
	mix the soil and that 0 15 meters is a reasonable approximation for
	the depth of mixing
45	Page 72 In the first table entry the word Work should be inserted
	before the word 'time The text should read Time on site Worker
	is assumed to spend 100% of his/her work time on site within the
	approximately 300 acres that is contaminated above 10 pCi/g
	Based on the data presented here the outdoor exposure for the
	wildlife workers should be evaluated for reduction
46	Page 72 In the discussion of the possibility of a day care facility for
	children, it is unlikely that there would be enough wildlife workers
	employed at the site to make an on site day care facility economically
	feasible A provision for a day care facility for people not employed
	at a wildlife refuge is a commercial use not consistent with the
	proposed status of the site as a wildlife refuge
47	Page 74 There is an error in the stated RESRAD occupancy factors
	for Exposure Time and Indoor Time Fraction For RESRAD there is
	no occupancy factor For RESRAD the indoor time fraction for
	occupational exposure should be about 20 hours per week divided by
	168 hours per week or 0 12 which represents the fraction of a year
	spent indoors on site
48	Page 75 In the discussion of Outdoor Time Fraction, the RESRAD
	parameter should be about 0 12 not 0 5 This input is the fraction of
	a year spent on site outdoors
49	Page 77 The assumption that an open space user will spend 100% of
	his/her time in 300 acres of a 6400 acre tract is overly conservative. The exposures should be scaled be dividing by a factor of 10 to

	population grantmatones
	account for this chedinstance
20	Page 79 The RESRAD Outdoor Time Fraction is not correct. With
	the exposure defined as 100 visits per year and 2 5 hours per visit the
	total time is 5 hours per week or for the RESRAD input 0 03 (The
	RESRAD input is the fraction of a year spent on site outdoors)
51	Page 82 The RESRAD Ccupancy Factor and Indoor Time Fraction
	are not correct. There is no occupancy factor in RESRAD. The
	indoor time fraction will be 8 hours per day 50 weeks per year or
	24 which is the fraction of a year spent on site indoors
52	Appendix A
	Page 2 The thickness of the contaminated zone is appropriate set for
	0 15 meter This is the likely depth for plowing and if one assumes
	agricultural use plowing is certain. The same value for thickness of
	roots is appropriate with the understanding that this may
	overestimate root uptake of some crops
53	Appendix A
	Page 3 Setting the soil mixing layer to 0 15 meters is appropriate if
	agricultural activities are assumed It is likely that plowing the soil
	would mix the soil over this depth
54	Appendix A Page 5 In the discussion of mass loading of dust in the
	air it is possible that the dust in air at the site would decrease after
	closure because of the decrease in human and vehicular traffic
	There are presently hundreds of people and vehicles driving and
	walking through the site. After closure, this will greatly decrease
	Consequently there is a possible reduction in airborne dust from the
	current measured values after site closure. This possibility should be
	discussed in this section.
55	Appendix A There is a brief discussion about irrigation decreasing
	aurborne dust for the rural resident The assumed irrigation will
	decrease dust by increasing the growth of vegetation and increasing
	soil moisture. Further in the event of any fires irrigation would
	decrease the extent and severity of fires and irrigation would grow
	DACK HINCH TANCE OCCAUSE HIS HINBARIOH WOULD TACHHAIC HIS ICRIOWAL

	of plants
56	Appendix A There has also been an extensive and commendable
	effort to identify airborne dust levels both near Rocky Flats and at
	other sites within Colorado This data is presented in summary form
	ın Appendıx F
57	Appendix A Page 22 Are the concentration units mg/day throughout this table? The units should be shown
58	Appendix A Page 51 As discussed above the possibility that a
	_
	per year is quite dubious. While the parameter is handled in a
	probabilistic manner the distribution should be examined to verify
	that it is sound
29	Appendix A Page 54 There is an extensive discussion of the
	exposure frequency for a wildlife worker However there is residual
	radioactivity in only a small portion of the site and it is incorrect to
	assume that all of the time on site is in an area where there is
	residual radioactivity
09	Appendix B These equations do not account for radioactive decay
	This circumstance does not affect the calculations at Rocky Flats in a
	significant way
61	Appendix C Page 1 in the first bullet, the shape affects the direct
	gamma radiation exposure pathway but not the other pathways For
	shapes other than circular and for exposure positions other than in the
	center the direct gamma radiation dose is lower. Since direct gamma
	radiation is not significant at Rocky Flats this assumption does not have much of an effect
62	Appendix C Page 2 In the second paragraph the discussion of the
	area correction factor is wrong There was a model change in the
	area factor' between RESRAD 5 61 and RESRAD 6 1 But since
	betwo
	conclusion of the paragraph is correct the results [of the
	previous work] are not directly comparable to the results of this
	(d.S.),

63	63 Page 5 The input data includes distribution coefficients for Pu AM	
	and U Were these measured? What is the reference?	
64	64 Appendix G The discussion on page 3 compares actual air	
	monitoring data and the RAC modeling results This presentation is	
	very helpful	

1 pp 149 The scenarios need CERCLA risk readily comparit would be valued in 1996 b 2 p 4 12 Corresponds by 7 There is not	1 pp 1 49 The table of dose and risk calculations for various scenarios needs to show numbers for the resident rancher under the CERCLA risk levels in order to make the resident rancher scenario readily comparable to risk calculations for the other scenarios. Also it would be valuable to have a column for the 15 mrem/y dose level used in 1996 by RAC in 2000. 2 p 4 ¶ 2 Correct principle to principal 3 p 7 There is nothing specifying the number of years the refuge worker is expected to work at the site (this info is given on p 16) 4 p 9 Re the rural residential scenario is it realistic to assume this person will be on the site 24 hours/day for up to 350 days/year but outdoors no more that 20% of the time? 5 pp 17 17 More detail and documentation is needed to support the assertion that onsite water would not be used under any scenario considered. Could damming of streams provide enough water? Could this be supplemented by wells? One thing clear here is that the scenario selection precludes adequate attention to the to the water use for the resident rancher or subsistence farmer scenario?	
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	What would it look like to calculate possible water use for trancher or subsistence farmer scenario?	
	t rancher or subsistence farmer scenario?	
	p 18 III 3 David Janecky at a recent AME meeting said he had	
	found unusually high concentrations of Am in certain areas of the	
	site I gathered from his presentation that the Am about which he	
	spoke is above and beyind what would show up as daughter product	
	of weapons grade Pu Does the sum of ratios method for calculating	
	RSALs account for these unusually high levels of Am?	
can be expecte	p 18 final sentence This sentence suggests that no adverse effects	
	can be expected from movement of Pu in shallow groundwater Isn t	
movement of t	movement of Pu in shallow groundwater a possible source of the	
1997 exceedan	1997 exceedances to the state s Pu in =-surface water standard?	
8 p 21 lines 3 au	p 21 lines 3 and 4 and elsewhere Please explain and demonstrate	
what is meant	what is meant by selection of "a health protective point estimate	

Summary of End State Options - Surface Contamination

RFCA Stakeholder Focus Group

January 9, 2002

The Situation

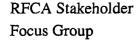
- Surface contamination exists almost exclusively in Buffer Zone
- Very little surface contamination in Industrial Area

HOLISTIC VIEW NOTE (Water Protection) Pu has been found in surface water in Industrial Area Cleanup of surface contamination in Industrial Area may be needed for water protection

Baseline Assumptions

- Surface Cleanup will be based on RSAL of 651 pCi/g
- Cleanup will affect 5 acres in Buffer Zone
- Cleanup will generate 11 000 m³ of Low Level Waste and Low Level Mixed Waste
- Small quantities of TRU waste may be generated

Surface Cleanup To Be Conducted Under All Scenarios (Not Optional)



P 1

Rev 0 1/31/02



Summary of End State Options – Surface Contamination



- 903 Pad Cleanup
 - All contamination will be removed
 - Attempt will be made to avoid generating TRU waste
 - Estimated cost = \$30 5 million



Rev 0 1/31/02

RFCA Stakeholder

Summary of End State Options - Surface Contamination

- B Series Pond Sediments
 - Contaminated pond sediments will be removed from Ponds B 1 B 2 and B 3
 - Estimated cost = \$?

Surface Cleanup Activity Where Cleanup Options Exist

903 Lip Area

Bounding Options for 903 Lip Area

- Cleanup to 500 pC1/g
 - Area 5 15 acres (closer to 5 acres)
 - Cost ~\$40 million+
 - Health Risk ~ 10⁻⁴ to Wildlife Refuge Worker
 - Ecological impacts Minimal restoration after cleanup
 - Stewardship Monitoring will be required may require administrative and engineered controls risk of needing additional cleanup
- Cleanup to 50 pC1/g
 - Area ~50 acres
 - Cost ~\$80 90 million
 - Health Risk ~ 10⁵ to Wildlife Refuge Worker
 - Ecological impacts Significant impacts to ecosystem begin to occur significant disruption and system restoration begin
 - Stewardship Monitoring will be required may require administrative and engineered controls risk of needing additional cleanup
 - Other Industrial risks to remediation / waste / transportation workers
 increase
- Cleanup to 5 pC₁/g
 - Area ~1 500 acres

Summary of End State Options - Surface Contamination



- Cost \$? (would 1 500 X [\$80 million/50 acres] = \$2 4 billion be approximate crh?)
- Health Risk ~ 10 6 to Wildlife Refuge Worker
- Ecological impacts Severe impacts to ecosystem occur substantial disruption and system restoration required
- Stewardship Monitoring will be required engineered controls may not be needed very low risk of needing additional cleanup
- Other Industrial risks to remediation / waste / transportation workers
 increase

Ideas for Reducing Cleanup Costs to Allow More Extensive Cleanup

- Store waste below a selected contamination level onsite in monitored but not very retrievable form (e.g. building basements)
- Store waste below a selected contamination level onsite in traditional Monitored Retrievable Storage site
- Identify a way to remove a thinner layer of surface soil (less than the currently assumed 6 inches) when remediating
- Use alternative technology (e.g. vacuuming) for areas where practical

903 Lip Area Cleanup Options to Characterize and Consider for End State Discussion

- Cleanup to 500 pC1/g with offsite disposal
- Cleanup to 500 pC1/g with onsite disposal
- Cleanup to 50 pC1/g with offsite disposal
- Cleanup to 50 pC1/g with onsite disposal
- Cleanup to 5 pC1/g with offsite disposal
- Cleanup to 5 pC1/g with onsite disposal



RFCA Stakeholder Focus Group

Additional Information Needed for Surface Contamination Discussion

- Breakdown of \$40 million cleanup cost in Baseline Budget
- Explanation of why estimate of cost for cleanup to 35 pC₁/g RSAL has risen from \$75 million to \$82 million
- Breakout of 903 Pad cleanup costs
- Kriging Map for sum of ratios radioactive surface contamination
- Better (but still rough) cost breakouts for the options
- Conceptual description of onsite monitored retrievable storage and onsite monitored not very retrievable storage
- Regulatory impacts of options (especially onsite storage options)

Stewardship Monitoring will be required Monitoring will be required Monitoring will be required Administrative and/or	•	may be required maintenance of storage racility required Periodic long term redesign / rebuilding of storage facility will be required Removal of stored materials may be		may be required Monitoring will be required Administrative and/or engineered controls may be required Additional cleanup may be required Maintenance of storage racility required	
Water Protection Fully protects water quality Fully protects water quality Additional cleanup may be	required in specific locations to protect water quality specifics TBD	Additional cleanup may be required in specific locations to protect water quality specifics	TBD Additional cleanup may be required in specific locations to protect water quality specifics	TBD	g trade-offs specifics Potential for leakage and Additional cleanup may be dwater contamination required in limited locations to be controlled and protect water quality specifics ored specifics TBD TBD
Subsurface Contamination No impact No impact	No impact	Potential for leakage and groundwater contamination	monitored specifics TBD May limit subsurface contamination cleanup due to funding trade offs specifics	~ ~ ~	funding trade-offs specifics TBD Potential for leakage and groundwater contamination must be controlled and monitored specifics TBD
Option 903 Pad Full Cleanup B Series Pond Sediments Full Cleanup	Cleanup to 500 pCı/g Wıth Offiste Storage		903 Lip Cleanup to 500 pCi/g With Onsite Storage	903 Lip Cleanup to 50 pCt/g With Offiste Storage	903 Lip Cleanup to 50 pCl/g With Onsite Storage
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RFCA Stakeholder Focus Group

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Holistic Summary

SURFACE CONTAMINATION

Monitoring will be required ve Administrative and/or engineered controls unlikely Additional cleanup unlikely Monitoring will be required Administrative and/or engineered controls infiliative.	Additional cleanup unlikely Maintenance of storage racility required Periodic long term redesign / rebuilding of storage ve facility will be required Removal of stored materials may be required
Will probably be fully protectrof water quality specifics TBD	Additional cleanup unlit Maintenance of storage required Periodic long redesign / rebuilding of Will probably be fully protective facility will be required of water quality specifics Removal of stored mate
May limit subsurface contamination cleanup due to Will probably be fully protective Administrative and/or funding trade offs specifics of water quality specifics engineered controls unapply trade offs specifics of water quality specifics engineered controls unapply trade offs specifics of water quality specifics engineered controls unapply trade offs specifics of water quality specifics. TBD Additional cleanup unapply to the property of the	May limit subsurface contamination cleanup due to funding trade offs specifics TBD Potential for leakage and groundwater contamination must be controlled and monitored specifics TBD
903 Lip Cleanup to 5 pCi/g With Offiste Storage	903 Lip Cleanup to 5 pCi/g With Onsite Storage
903 Lip	903 Lip

Excess Cancers among Workers Exposed to Plutonium on the Job at Rocky Flats by LeRoy Moore Rocky Mountain Peace & Justice Center (January 2002)

In 1987 Gregg S Wilkinson of DOE's Los Alamos Lab published results of a study of Rocky Flats workers that presented the first epidemiological findings suggesting that exposure to plutonium produced adverse health effects Wilkinson divided the 5413 workers he studied into three groups the more exposed (those with a plutonium body burden of 5 or more nanocuries [nCi]) the less exposed (those with a body burden of from 2 to 49 nCi) and the unexposed Both the less exposed and more exposed workers showed no significant increase in cancers of the liver bone and lung organs of the body where plutonium is known to accumulate But both groups showed surprising increases in a wide range of other cancers. Excess brain cancers were found among both the less exposed and more exposed

DOE's occupational standard for plutonium is a maximum permissible body burden of 40 nCi Many of the workers Wilkinson studied had body burden seensiderably below this level Because 2 nCi a mere 5% of DOE's standard for permissible exposure—was the lowest level his instruments could detect with certainty Wilkinson classified as unexposed all workers with a body burden of less than 2 nCi Any cancers among workers burdened at this very low level were not counted as possibly due to occupational exposure—Wilkinson thus thought his study underestimated the true effect of plutonium exposure

As soon as his results began to be known his study created a firestorm of controversy within DOE A physician on the Los Alamos staff told him that his findings if true would shut down the nuclear industry! ² His supervisor at Los Alamos urged him to modify his findings prior to publication to please the customer ³ that is DOE When he published his results without change in the American Journal of Epidemiology in 1987 his Los Alamos work was downgraded and subjected to increased levels of internal review making future research more difficult and publication less likely In response he resigned His colleague George Voelz one of the eight co authors of the Wilkinson study was moved into the position Wilkinson vacated

In a recent article in Los Alamos Science Voelz presents what purports to be a comprehensive review of what is now known about risk from exposure to plutonium. Wilkinson's study of Rocky Flats workers he says showed no evidence of statistically increased rates of lung liver and bone cancers. Voelz makes no mention of what made the Wilkinson study so controversial in the first place namely the finding of elevated levels of other cancers among workers with plutonium exposure at very low doses. Voelz brings the scandal surrounding. Wilkinson's work right up to date. Wilkinson now chairs the Department of Epidemiology and Biostatistics at the University of North Texas at Fort Worth.

Having heard Wilkinson's Rocky Flats study dismissed as inadequate because he did not consider data on the use of tobacco among the workers he studied I asked Wilkinson about this He pointed out first that data on tobacco use would be pertinent for lung cancer but not for other cancers. Second the potential relationship between smoking plutonium lung burden and lung cancer should be studied. In fact while he was at Los Alamos he had drafted a proposal to seek National Cancer Institute funding for research in this area, but DOE officials would not allow the proposal to be sent to the NCI for review 16

⁶ Wilkinson to Moore April 26 2001



Gregg S Wilkinson et al Mortality among Plutonium and Other Radiation Workers at a Plutonium Weapons Facility American Journal of Epidemiology 125 2 (1987) 231 250

²Wilkinson Seven years in search of alpha The best of times the worst of times Epidemiology 10 (1999)

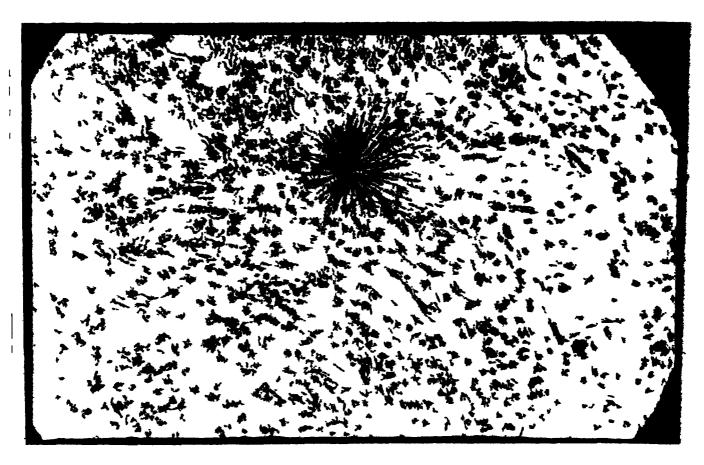
³ Keith Schneider Panel Questions Credibility of Nuclear Health Checks The New York Times February 28 1990

Wilkinson Seven years in search of alpha Epidemiology 10 (1999)

⁵George L Voelz as told to Ileana G Buican Plutonium and Health How great is the risk? Los Alamos Science No 26 (2000) 85

Risk from Plutonium in the Environment at Rocky Flats Prepared by LeRoy Moore Ph D Rocky Mountain Peace and Justice Center (January 2002)

- Plutonium 239 the material of principal concern at Rocky Flats has a half life of 24 400 years. It remains dangerously radioactive for more than a quarter of a million years. Left in the environment it poses an essentially permanent danger.
- The alpha radiation emitted by plutonium cannot penetrate skin like gamma radiation or x rays. But minuscule particles of plutonium taken into the body by inhalation ingestion or through a wound continue to emit alpha radiation. Plutonium thus lodged in the body can cause cancer genetic defects damage to the immune system

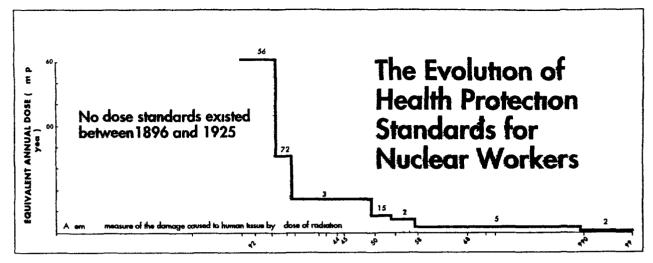


- The black star in the middle of this picture shows the tracks made by alpha rays emitted from a particle of plutonium 239 in the lung tissue of an ape. The alpha rays do not travel very far but once inside the body they can penetrate more than 10 000 cells within their range. This set of alpha tracks (magnified 500 times) occurred over a 48 hour period. (Robert Del Tredici At Work in the Fields of the Bomb [1987] plate 39 photographed at Lawrence Radiation Laboratory Berkeley California 9 20 82)
- ♦ Internal alpha emitters like plutonium are much more harmful per unit dose than penetrating gamma radiation. To account for the difference, the International Commission on Radiological Protection (ICRP) and other bodies refer to the relative biological effectiveness (RBE) of alpha emitters. Looking at the potential harm to different organs and for different disease end points. ICRP comes up with an average RBE for alpha emitters of 20. This means that on average internal alpha emitters are 20 times more harmful than

external gamma radiation of the same dose But because 20 is an average for some end points and for some exposed individuals the actual RBE is much higher. Those responsible for calculating soil action levels for plutonium in the Rocky Flats environment follow the ICRP and use 20 as the RBE for plutonium. This averaging approach underestimates some of the harm that may result from plutonium exposure. Doubling the plutonium RBE to 40 would cut the final soil action level by half. (For a thorough discussion of plutonium RBE, see Helen A Grogan et al Assessing Risk of Exposure to Plutonium Revision 2 February 2000 Health Studies on Rocky Flats [Radiological Assessment Corporation for Colorado Department of Public Health and Environment] pp 6 27 - 6 39)

- A British research team headed by Eric Wright concluded that the RBE for chromosomal damage from plutonium exposure is essentially infinite. The reason Wright and his colleagues used the term infinite is that they were referring to permanent damage to the human gene pool the extent of harm passed on to future generations is incalculable (Nature 355 20 [Feb 1992] 738 740)
- Data from research done by Tom K Hei of Columbia University and his colleagues demonstrates that a single plutonium alpha particle induces mutations in mammal cells. They found that cells irradiated by very low doses of alpha radiation were more likely to be damaged rather than destroyed that replication of these damaged cells constituted genetic harm and that more such harm per unit dose occurred at very low doses than would occur with higher dose exposures. These data provide direct evidence that a single alpha particle traversing a nucleus will have a high probability of resulting in a mutation and highlight the need for radiation protection at low doses (Proceedings of the National Academy of Sciences 94 [April 1997] 3765 3770) In a follow up study these same researchers found that a single alpha particle can induce mutations and chromosome aberrations in [adjacent] cells that received no direct radiation exposure to their DNA. That is they observed a huge bystander mutagenic response in neighboring cells (Proceedings of the National Academy of Sciences 98 [4 Dec 2001] 14410 14415)
- + In 1987 Gregg S Wilkinson of DOEs Los Alamos Lab published results of his study of Rocky Flats workers exposed to plutonium on the job Workers who developed a variety of cancers in excess of the general norm had internal plutonium deposits well below DOEs permissible lifetime plutonium body burden (American Journal of Epidemiology 125 2 [1987] 231 250)
- In the Rocky Flats environment plutonium will be in very fine particle form a form that can be inhaled or ingested but that also can migrate. It can be resuspended in respirable size by wind or it can be transported in water by plant processes or by the actions of worms insects birds animals.
- No one knows plutonium s long term effect on various life forms particularly with respect to genetic coding (See D T Tautz Trends in Genetics 16 [Nov 2000] 475 477)
- ♦ In the long term future wholly unpredictable geophysical changes could bring to the surface plutonium left below the surface in the Rocky Flats environment
- There is no guarantee that plutonium left in the Rocky Flats environment will remain on the site People downwind and downstream of Rocky Flats have a right to be concerned about decisions not to remove as much of this material as possible from the Rocky Flats environment





There is no single set of radiation protection standards. This graph is based on recommendations sometimes different, published by several U.S. and international groups concerned with radiation protection. They have been translated into a single consistent set of numbers and measurement units for the purpose of this summary. The science of radiation protection was dubbed, health physics, by the Manhattan Project.

1896 Hen Becquerel d'scovers radiation First radiation re reported but no protection tandard exist

1915 Protect on to clards a scrib g safe practices for hindling ad um ind X ray machines are published. Sweden a difference of Radiologists were advised to stay as for away from the eq pime to possible to handle radium vial with tong a difference of the work no more than 35 hours a week. The US and Brital soo follow suit but no class limits are set because me ureme titled in gies and units do not yet exist.

1925 Swed had Germa scient to publish estimates of toll dises the amount of radiation person was thought to abord without him. Based on the amount of radiation that would big kithe toleran dose want to the stimated to be the equal to be to

1928 Th first ternationally accepted X-ray protection st dard 1 o e-h indredth of the amount that burns skill per month accepted at a international congres

1931 The tol ra dose tandard ed at 6 rem per month (72 rem per yea)

1933 The genetic ffects from the on fruit fles are tudied by Germent st A. Mwell He lea ned that ad at a ed ge et im tatio

1934 Firt ternatio al adiation safety standards based on mea ement of damage to h ma t ue re published Z h by th Intern tional Commission on X Ray and Rad im Pitecto Worker allowed up to 0.1 rem per day (30 rem per year)

1941 R mme ded tolera for gested ad m in the stat then mill on the facurity per per on by the National Comm on R diation. Protection The recommendation based on trud in find memory memory and the state of the stat

1942 Th Ma h ttan Project beg The 1934 ad ton expo t d d of 30 rem per year are accepted by the U ty of Ch ago Metall rgical Laboratory after exp m t 1 er f ton The tolerance oncept d sca ded fa f th ma m m perm sible expo

1944 Th — t al tolerance limit for plutonium inhalation — set at 5 m flio th of a gram per person by the Manhattan Project — rad ation protection laboratory

1945 The first atom a bombs are produced tested and used Weighting factors for the different types of radiation are troduced to account for their different health effects. The plutanium tolerance timit lowered to 1 m liventh of a gram per person.

1950 Scienti ts discord the idea of a maximum perm ssible exposure recog zing that any amount of radiation may be dangerou. Rad atton protection scientists recommend that exposure be as low reasonably achievable. Concern over latent cancer les shortening and genetic damage also causes standards to be hived 0.3 rem per week (1.5 rem per yea.)

1954 A quarterly I mit of 3 rem per 13 weeks (12 rem per year) introduced by the U.S. National Bureau of Standards to allow more flexib lity in exposure patterns. Workers are still allowed 0.3 rem per week up to this I mit.

1958 I response to a study by the National Academy of Sciences of thi genetic effects of rad ation a new dose limit is troduced, sing form to that allows workers to receive 5 rem per year after the age of 18. A nual doses are allowed to exceed this level up to 3 em per 13 weeks (12 rem per year). To protect the gene pool lower to do do 60 5 rem per year set to the general public.

1968 Th Federal Government updates to protection tandard to the 5 rem per year ecommended 1958 The standard has not been changed ince

1971 Rad atto protection standard restated by the National Committee on Radiation Protection but not really changed 3 remper 13 weeks in the past 5 rem per year in the future. By including exposure from ternal radiation (body burden) the standard ffectively lowered by gificant amount.

1972 The National Academy of Sciences publishes its first study of the health flects of rad ation ince 1956. This report Biological Effects of locizing Rad ation I (BEIR II) becomes the first of series

1990 Th National Academy of Sciences BEIR V report serts that ad ation almost times as damaging estimated BEIR 1
A alid ses may no longer exceed 5 rem per year. An average of 1 o 2 rem per year ecommended by the 1 ternational Commission.

CHANGING US RADIATION EXPOSURE STANDARDS 1934 2001

Maximum permissible whole body doses of external radiation (above background)

Occupational exposure

1934	gr•	30 rem/year
1949		15 rem/year
1957		5 rem/year
(1987	[Britain]	1 5 rem/year)
1990		2 rem/year

General public exposure

1956	0 50 rem/year†
1960	0 17 rem/year
1987	0 10 rem/year

recommended not adopted as of end of 2001 †0 50 rem = 500 millirem. To protect the gene pool the limit for the general public is set at a reduced level at 10 / of the occupational limit until 1987 when it was reduced to 5 / of the recommended occupational limit.

(The above is drawn from Michael McCally What the Fight Is All About The Bulletin of the Atomic Scientists [September 1990] p 12 Catherine Caufield Multiple Exposures (Chicago University of Chicago Press 1989) p 249 and U S DOE Closing the Circle on the Splitting of the Atom [1995] p 38)

Prepared by LeRoy Moore Rocky Mountain Peace and Justice Center (January 2002)

HEALTH PHYSICS

The Radiation Safety Journal

December 2001

Volume 81

Number 6

ISSN 0017-9078

730

Health Physics

PUBLIC INVOLVEMENT IN SCIENCE AND

Dear Editors

I RECENTLY looked over the article, "Public Involvement in Science and Decision Making in the April 2001 issue of Health Physics. I take exception to the statement under Background, because these levels had been developed with little public input. This position has been repeated by a segment of the public that wanted the level to be lower-however there was extensive public input to these interim values, including workshops, presentations and individual meetings. I do not disagree that public pressure caused the reevaluation described.

DECISION MAKING?

l also note that the next to the last paragraph in the conclusions is overwhelmingly self-congratulatory about

December 2001 Volume 81 Number 6

support for the soil action level ultimately derived. I have asked members of the panel if they would accept using the number as an action level and find that they would unless a lower number could be found elsewhere

My belief is that the author gave them what they wanted—a lower number—rather than science that they could support Sometimes science gives unpopular answers. As a regulator and a scientist, I sometimes have to implement sound decisions even if they are unpopular

STEVE TARLTON

Colorudo Department of Public Health and Environmens
4300 Cherry Creek Drive South
Denver CO 80246-1530

RESPONSE TO TARLTON

Dear Editors

I APPRECIATE Mr Tariton a comments on our paper Based on a wide cross section of individuals with whom I spoke about public involvement in setting the interim standards mv de scription about limited meaningful public involvement is correct. Further this aspect of the work was not addressed in the report issuing the interim standards. Perhaps the best evidence that there was little public input is as Mr Tarlton states public pressure led to the reevaluation of the cleanup standards

With regard to recommending a lower number than science could support I strongly disagree. Our work was extensively peer reviewed by an independent peer review team, and also by the individuals from the Department of Energy the Environ mental Protection Agency and the Colorado Department of Public Health and Environment in addition to members of the Oversight Panel It has been further reviewed by a special workshop to consider the science we applied. Although our approach employed the RESRAD code as the basic structure of our approach we adopted a number of unique modifications to account for (1) the heterogeneity of radionuclide concentrations in soil around the site (2) uncertainty in predictions of dose (3) additional exposure scenarios and (4) the possible occurrence of a large grass fire Further we tried to incorporate all of the data available to make the estimates of cleanup level as specific to the site as possible. As we stressed throughout the project it is the technical approach taken and the public

process that we believe are important, not the cleanup value itself. The value we derived could change depending on changes to our methods or data others may introduce

As anyone who participated in the process is aware, through out the period of project, we were working with the Oversight Panel to select models, input parameters and explaining our methodology. It was not until near the end of the project that we made our first estimates of a cleanup level for plutonium. Neither the Oversight Panel nor we knew what the outcome of the calculations would be until after we had developed our models and selected input the data. Therefore to suggest that we gave them what they wanted is simply not correct

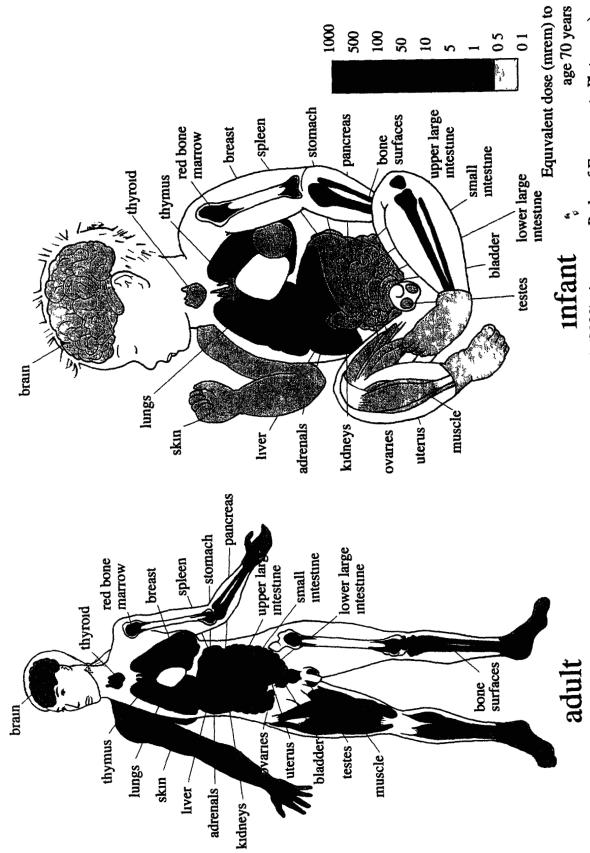
Finally as we stated in our conclusions, the final decision on setting a level for cleanup at Rocky Flats ultimately lies in the hands of the stakeholders Federal and State authorities, and the community working together to arrive at a value that provides long term protection of the public regardless of the ultimate use of the site. What we did was to propose a methodology that could be used a value for cleanup to be considered, and, most importantly to demonstrate the importance of making it a public process.

JOHN E. TILL

Risk Assessment Corporation 417 Till Road Neeses SC 29107



Organ doses from one day of exposure to an air concentration of 1 Bq/m³



(values derived from RAC report No 5-CDPHE RFP 1998 FINAL(Rev 2) (2000) Assessing Risks of Exposure to Plutonium)

RFCA Stakeholder Focus Group Attachment C

Title Meeting Minutes for August 22 and September 5

2001 Meetings

Date February 13, 2002

Phone Number (303) 428-5670

Email Address cbennett@alphatrac.com

Participation List for RFCA Focus Group Meeting of 08/22/01

First	Last	Company Organization		
David	Abelson	RFCLOG		
Mark	Aguilar	EPA		
Melissa	Anderson	RFCLOG		
Christine	Bennett	AlphaTRAC Inc		
Kent	Brakken	US DOE RFFO		
Kımberly	Chleboun	RFCLOG		
Carol	Deck	Kaiser Hill Co LLC		
Rick	DiSalvo	US DOE RFFO		
Sam	Dixion	ngelth agyldebure den do yn fallaid ang dd deildd den rhag de blornyn hawn gydd da brinn y gan y gan y gan y g		
Shirley	Garcia	City of Broomfield		
Joe	Goldfield	RFSALOP		
Susan	Griffin	EPA		
Steve	Gunderson	CDPHE		
Mary	Harlow	City of Westminster		
Jerry	Henderson	RFCAB		
Reed	Hodgin	AlphaTRAC Inc		
Victor	Holm	RFCAB		
Carol	Lyons	City of Arvada		
Sandı	MacLeod	US DOE		
Tom	Marshall	Rocky Mountain Peace and Justice Center		
LeRoy	Moore	RMPJC		
Carla	Reliergert	Weston		
Mark	Sattelberg	US Fish and Wildlife Service		
Kathy	Schnoor	City of Broomfield		
Joel	Selbin	form affection fraction, including the sale and analysis of the sale and the sale a		
Dave	Shelton	Kaiser Hill Company LLC		
Carl	Spreng	CDPHE		
Noelle	Stenger	RFCAB		
Honorable Hank	Stovall	City of Broomfield		

RFCA Stakeholder Focus Group August 22, 2001 Meeting Minutes

INTRODUCTION AND ADMINISTRATIVE

A participants list for the August 22 2001 Rocky Flats Cleanup Agreement (RFCA) Stakeholder Focus Group meeting is included in this report as Appendix A

Reed Hodgin of AlphaTRAC Inc meeting facilitator reviewed the purpose of the RFCA Focus Group and reinforced the meeting rules Introductions were made

AGENDA

Reed Facilitator reviewed the agenda

- Summary Description of Land Use Scenarios and Associated Modeling Parameters
- Briefing on New Results in the RSALs Modeling Matrix
- RSALs Task 3 Continued Technical Discussion Pathway Contributions to Model Results
- RSALs Task 3 Continued Technical Discussion Soil Ingestion Rate
- RSALs Task 3 Continued Technical Discussion Scenario Parameters Exposure Frequency and Exposure Duration
- Wind Tunnel Discussion

RFCA MEETING MINUTES DATED JUNE 20 AND JULY 11, 2001

There were no comments from the Focus Group regarding the June 20 2001 meeting minutes

The RFCAB asked that the July 11 2001 meeting minutes be amended to reflect the discussion on As Low As Reasonably Achievable (ALARA) analysis and its applicability to Radionuclide Soil Action Level (RSAL) and cleanup levels. This discussion will be reflected in July 11 2001 Revision 1 meeting minutes and will be sent under separate cover.

SUMMARY DESCRIPTION OF LAND USE SCENARIOS AND ASSOCIATED MODELING PARAMETERS

Steve Gunderson Colorado Department of Public Health and Environment (CDPHE) stated that Tom Pentacost provided RESRAD modeling results using 25 mrem/yr dose values for two additional scenarios



- 1 Open space user
- 2 Office user

These results were emailed to Focus Group members recently Steve indicated that results from the existing binding scenarios continue to establish criteria for the (RSALs)

Susan Griffin U S Environmental Protection Agency (EPA) Toxicologist commented that the office worker parameters were still being developed and hoped to work on them the week of August 22 2001 Additionally Jim Bennetti is working on the RAC scenario (subsistence rancher) to determine how RESRAD model results differ from RAC results This data should to be available in two weeks

Steve further added that the RESRAD results for the additional scenarios were high which is consistent with the RAC modeling results RSAL values using a 25 mrem dose limit are as follows

- 1 Open space user (adult) <8 000 pC1/g
- 2 Open space user (child) ~5 000 pC1/g
- 3 Office worker 2 300 pC1/g

CDPHE does not intend on using these risk numbers as the ultimate level rather as management and tier discussions are held these results may have value. The residential and wildlife refuge worker scenarios should continue to be the primary scenarios to establish RSALs.

RSAL S TASK 3 CONTINUED TECHNICAL DISCUSSION - PATHWAY CONTRIBUTIONS TO MODEL RESULTS

Steve Gunderson CDPHE presented preliminary RESRAD model results titled *Dose Contributions from Individual Exposure Pathways at 95 / Probability* Three scenarios were documented using the 25 mrem dose limit of two radionuclides (Plutonium and Americium)

The scenarios are as follows

- Residential adult (Pu)
- Residential adult (Am)
- Residential child (Pu)
- Residential child (Am)

AlphaTRAC Inc 7299 082201Mtg MinutesRF2.doc Page 2

Rev 2. 02/07/02

- 1 Open space user
- 2 Office user

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- 1 Open space user (adult) <8 000 pC1/g
- 2 Open space user (child) ~5 000 pC1/g
- 3 Office worker 2300 pC1/g

CDPHE does not intend on using these risk numbers as the ultimate level rather as management and tier discussions are held these results may have value. The residential and wildlife refuge worker scenarios should continue to be the primary scenarios to establish RSALs.

RSAL S TASK 3 CONTINUED TECHNICAL DISCUSSION - PATHWAY CONTRIBUTIONS TO MODEL RESULTS

Steve Gunderson CDPHE presented preliminary RESRAD model results titled *Dose Contributions from Individual Exposure Pathways at 95% Probability* Three scenarios were documented using the 25 mrem dose limit of two radionuclides (Plutonium and Americium)

The scenarios are as follows

- Residential adult (Pu)
- Residential adult (Am)
- Residential child (Pu)
- Residential child (Am)

AlphaTRAC Inc 7299 082201Mtg MinutesRF2.doc Page 2

Rev 2. 02/07/02

Bob explained that the mass loading for ingestion pathway is 2.5 times higher than the mass loading for the inhalation pathway based on the ICRP 72. Additionally mass loading in the model for inhalation (PM 10) is calculated at the 95th percentile using a statistical distribution. The statistical distribution of mass loading ranges from 10 $\mu g/m^3$ to 200 $\mu g/m^3$

Participants of the Focus Group continued to express discomfort with the new DCF and risk values. One participant noted that the research regarding plutonium continues to change assumptions. CDPHE added that one of the biggest distinctions between ICRP 30 and 72 is that ICRP 72 is applicable to environmental exposure to the public as well as exposure to the worker.

The Focus Group further discussed caveats related to parameter sensitivity in the model and pathway analyses The desire was to use pathway analyses to focus on the most important pathways to evaluate as a group

Bob commented that a sensitivity analysis has been conducted and the pathway of exposure has remained an overarching and critical parameter

Reed noted that the data resulting from the new DCF is not a new topic for the Group and that the results need to be continuously defended through further discussion

The Focus Group further discussed the implications of the resident rancher scenario A key point was that impacts on animals through ingestion were negligible and the focus will remain on human health impacts

The Focus Group discussed the possibility of modeling RESRAD real time to get a sense of the degree of sensitivity of a parameter such as mass loading. Bob explained that there is a direct correlation between doubling dose from any pathway and the percentage of total dose. The Group agreed to attend a special session on RESRAD modeling.

The Focus Group closed out this discussion with an important point the *combination* of the sensitivity of a parameter and *what* the contribution of the pathway indicates are important to the analyses. The Task 3 report may respond to this and the continued work on the scenarios such as the child via ingestion pathway.

TASK 3 QUESTIONS FROM THE FOCUS GROUP

Soil Ingestion and Exposure Duration

Susan Griffin EPA responded to questions regarding soil ingestion. She stated that as a part of establishing RSALs an analysis of inputs outputs and formulas would be conducted. In the event that site specific data cannot be used as inputs, then national data will be used to develop distributions. From that analysis a methodology will be drafted to evaluate if the data are representative of the population specific to Rocky Flats and if the distribution is valid. Currently the focus is on the representativeness of the datasets. Generally, the data sets used do not precisely represent the populations being modeled. This is particularly true for hypothetical scenarios, such as the wildlife refuge worker. The goal is to find a surrogate data set that will adequately represent the population—well enough to have useable results.

One issue remains and that is adequate sample size. This will become an issue for distribution fitting once soil ingestion rate is addressed, but it is not an issue for representativeness.

Empirical data on adult soil ingestion rates from the Calabrese study conducted in 1990 are being used as a starting point for soil ingestion rates. This mass balance study was used to verify the tracer mass balance methodology used in a study of the soil ingestion rate of children. Eight trace elements were measured in 64 children aged 1 to 3 over a 7 day period. Participants were selected from a stratified random sample of 200 households. The probability distribution developed for probabilistic risk and RSAL calculations is based on the truncated lognormal distribution defined by four parameters.

- 1 Arithmetic mean (47 5 mg/day)
- 2 Standard deviation (112 mg/day)
- 3 Minimum (0 mg/đày)
- 4 Maximum (1000 mg/day)

Susan further reviewed the parameters and described that the decisions will be made based on conservative risk analysis resulting from the ingestion rates exposure frequencies and exposure duration outputs

A concern regarding the conversion of soil ingestion from milligrams per day to grams per year used by the RESRAD model was voiced. Susan further described the



probabilistic risk assessment process which includes a range of distributions from 0 to 1 000 mg/day. The model will pick up different points on the curve based on thousands of repetitions.

Joe Goldfield commented on the small size of the sample population studied by Calabrese plus the fact that the probability distribution was based on daily ingestion but is being modeled as an annual intake rate resulting in data that are justified by the behavior of the curve only. Susan stated that during the risk assessment process distribution of risk is used to make management decisions. The curve is an information tool and will aid in assigning conservative vs. nonconservative judgments about available data

Reed added that the challenge is not the range of soil ingestion values but the task of picking out the appropriate points on the curve and applying those in the calculations

Susan finalized the discussion on soil ingestion rates for children by stating that the 1997 Calabrese study in Anaconda Montana will be used because it is geographically similar to the Rocky Flats Site. This study used a tracer approach to eliminate any source errors so for the purposes of the study the RSALs Working Group has only looked at the rare earth tracer elements that eliminate source error. Final soil ingestion estimates are based on soil particle size of <250 microns.

In terms of soil ingestion for adults there are less data. There exists a 1990 study from the University of Massachusetts that can be used to fit distributions for the Rocky Flats study but there is discomfort in the fit of data to the lognormal distribution. Since there is not a true soil ingestion study for adults a point estimate may be used. This point estimate for risk assessment was developed by EPA and provides for standard default inputs. The standard default input for residential adults and wildlife workers is 100 mg/day.

The Focus Group deliberated on the appropriateness of the point estimate standard and called for further review on the validity of existing studies. For the purposes of the Rocky Flats study data were evaluated using the Calabrese and Amherst studies and added the very high results from the Holly study. According to Susan, the scientific community has embraced the Calabrese studies as the best out there to date

Other comments from the Focus Group follow

- The small sample size of 6 individuals (Calabrese study) may cause enormous errors
- Mass loading must have an effect on soil ingestion

- The risk across all pathways (ingestion and inhalation) is cumulative
- There is an inhalation risk when calculating soil ingestion
- The statement Sample size was not a factor for evaluating representativeness violates the principals of statistical sampling
- It is possible for a small data set to represent another similar population
- Additional web research must be conducted on soil ingestion rates and
- The soil ingestion rate for adults should be peer reviewed

OTHER QUESTIONS POSED BY THE FOCUS GROUP

Plant Uptake

Bob Nininger of Kaiser Hill stated the plant uptake calculations in the RESRAD model are maximized meaning that the model calculates risk values based on total immersion of the plant in plutonium and americium contaminated soil. Surface dilution and resuspension are not considered rather a soil bulk value was used for mass loading which is slightly higher than surface contamination.

Algae and Downstream Water Sources

According to Bob modeling efforts do not consider migration of plutonium and actinide from the ponds to an offsite location. As it stands exposure from the ponds is much lower than an onsite worker being exposed to plutonium from multiple pathways. CDPHE stated that surface water standards may be difficult to understand since it is not completely clear how to assign risk values to dissolved plutonium. Studies will continue to be evaluated to form the basis for management decisions.

Surface water going offsite is not a part of the RSAL calculations. It is a separate issue and needs to be dealt with

The Focus Group agreed that several topics were still pending including

- Mass loading
- Exposure frequency
- Exposure duration
- Modeling methodology and
- The need for a wind tunnel presentation

The group discussed the wind tunnel studies A decision was made to establish a peer review process of the wind tunnel project. Reed stated he helped design the wind

tunnel and wanted to abstain from choosing the technical experts for peer review The Focus Group concurred

It was decided that a review group would meet with Christine Bennett Facilitation Administrative Process to discuss potential peer reviewers for the wind tunnel studies

Final comments included the schedule for the Task 3 report. The report still needed peer review and the 45 day public comment period. The report should be available for public commentain November 2001. Additionally, further characterization of under building contamination and old process wastelines is underway. Preliminary results have been published on Buildings 886–123, and 771. Kaiser Hill will continue to conduct a detailed investigation, while providing adequate documentation.

ADJOURN

The meeting adjourned at 6 40 p m



Participation List for RFCA Focus Group Meeting of 09/05/01

First	Last	Company Organization
David	Abelson	RFCLOG
Melissa	Anderson	RFCLOG
Christine	Bennett	AlphaTRAC Inc
John	Ciolek	AlphaTRAC Inc
Rick	DıSalvo	US DOE RFFO
Shirley	Garcia	City of Broomfield
Joe	Goldfield ,*	RFSALOP
Steve	Gunderson	CDPHE
Mary	Harlow	City of Westminster
Jerry	Henderson	RFCAB
Reed	Hodgin	AlphaTRAC inc
Victor	Holm	RFCAB
Jeremy	Karpatkın	US DOE RFFO
Ann	Lockhart	CDPHE
Carol	Lyons	City of Arvada
Tom	Marshall	Rocky Mountain Peace and Justice Center
LeRoy	Moore	RMPJC
Diane	Niedzwiecki	CDPHE
Tım	Rehder	US EPA
Carla	Reliergert	Weston
Kathleen	Rutherford	CDPHE/HMWMD
Mark	Sattelberg	US Fish and Wildlife Service
Kathy	Schnoor	City of Broomfield
Dave	Shelton	Kaiser Hill Company LLC
Carl	Spreng	CDPHE
Noelle	Stenger	RFCAB
Honorable Hank	Stovall	City of Broomfield

RFCA Stakeholder Focus Group September 5, 2001 Meeting Minutes

INTRODUCTION AND ADMINISTRATIVE

A participants list for the September 5 2001 Rocky Flats Cleanup Agreement (RFCA) Stakeholder Focus Group meeting is included in this report as Appendix A

Reed Hodgin of AlphaTRAC Inc meeting facilitator reviewed the purpose of the RFCA Stakeholder Focus Group and reinforced the meeting rules Introductions were made

AGENDA

Reed reviewed the agenda

- Briefing on New Results in the RSAL Modeling Matrix
 - New modeling results
 - Sensitivity of results to key input parameters
- RSALs Task 3 Continued Technical Discussion
 - Mass loading questions
 - Exposure frequency and duration
 - Safety factors and conservatism
 - Other technical questions from question list
- RSALs Task 3 Continued Technical Discussion
 - Soil Ingestion Rate
- Frame the Policy Discussion for Next Focus Group Meeting

BRIEFING ON NEW RESULTS IN THE RSAL MODELING MATRIX

Tim Rehder US Environmental Protection Agency (EPA) stated that there were no new results to present on the Radioactive Soil Action Level (RSAL) modeling matrix Susan Griffin EPA will continue work on it and anticipates releasing the results within ten days

Steve Gunderson of the Colorado Department of Public Health and Environment (CDPHE) stated that the RSALs Working Group is compiling written sections for the Task 3 report and is targeting a deadline of September 7 2001



RSALS TASK 3 CONTINUED TECHNICAL DISCUSSIONS

The group engaged in a question and answer session on the following topics

- Mass loading and
- Exposure Frequency and Duration

Mass Loading Discussion

Questions on the following topics were discussed with Kaiser Hill Company LLC CDPHE and EPA providing technical responses

- Standards for resuspension
- Frequency of fires
- Peer review of wind tunnel technology
- Variations in particulate concentration
- Values for mass loading and
- Soil ingestion input values

Standards for Resuspension

Jerry Henderson of the Rocky Flats Citizens Advisory Board (RFCAB) asked if a sophisticated dust resuspension model was being developed for the actinide migration evaluation work and if so could it be used to benchmark the RSAL results for the inhalation pathway

Bob Nininger of Kaiser Hill Company LLC stated that the actinide migration evaluation was making progress this year and in the short term the model was using Industrial Source Complex (ISC) inputs and inputs from the wind tunnel study along with other inputs to develop a future scenario model for Rocky Flats. These data are not considered benchmark data but may be used for informational purposes. Probability distribution functions (distributions) were developed for the RSAL based on a median value from statewide data. From there distributions were modified to include the effects of precipitation, the post effects of fire and seasonal implications. These data will be compared to the data points currently being generated for the RSAL. Additionally, data from the wind tunnel study seemed to be the best resuspension data.

available for Rocky Flats Again full distribution data will not be available from the actinide migration evaluation

Frequency of Fires

LeRoy Moore Rocky Mountain Peace & Justice Center (RMPJC) asked for an explanation and rationale for the methodology used for the frequency of a major grass fire at Rocky Flats in comparison to the approach used by the RAC

Bob Nininger Kaiser Hill reminded the Focus Group that when dose calculations were being developed the timeframe was based on one year. Distributions were then used involving some of the variables of that particular exercise. From there, the frequency was established at the 95th percentile. The dose calculations that correspond to the mass loading in the fire scenario were evaluated at the 95th percentile. It is not believed that this approach differed from that of the RAC.

Peer-review of Wind Tunnel Study

LeRoy Moore of RMPJC inquired about the wind tunnel study and the reliability of the results since its methods of measurement and calibration have not been peer reviewed RMPJC wanted to know what the course of action is if the peer review recommends major changes or if the peer review concludes that the wind tunnel technology cannot produce reliable data for RSAL calculations

Bob Nininger of Kaiser Hill briefly reviewed the actual events of the wind tunnel study. The first data were collected the day after the test burn in the southwestern buffer zone and emission rates were evaluated. Next at some other point in time data were collected from the same general area that was only naturally disturbed. Nearly one month later another emissions test was conducted. Analysis of these three data sets can reveal the recovery behavior after a burn. The author of the wind tunnel study. Dr. Chatten Cowherd. Midwest Research Institute, developed mathematical curves to further evaluate erosion potential as the surfaces regrow. These calculations include weather conditions seasonal differences and the effects of non revegetation. These are variables considered as part of the distribution of mass loading.

Reed Hodgin facilitator added that the peer review process is underway. Four peer review candidate names have been submitted thus far

A Focus Group member suggested that there were several technical issues that needed to be addressed with regard to the wind tunnel study. These issues ranged from the



characteristics of the duct used in the study to the volume time and velocity of the material being transported

CDPHE defended the study and the fact that Dr Cowherd had a solid international reputation. Additionally John Ciolek citizen stated that when studies are eligible for peer review it is because the study possesses credibility.

Some questions relating to this study were answered during an RFCAB session Reed suggested the participants read the study in detail review the notes from the RFCAB session and revisit how the wind tunnel study can contribute to the additional resuspension that occurs with fire scenarios

Variations in Particulate Concentration

John Ciolek citizen asked about diurnal variations in particulate concentration and if the exposure scenarios accounted for the increased concentrations that occur when the receptor is exposed

The issue is one that relates to averaging both day and night time data which will reduce concentrations because ostensibly concentrations will be much higher during the day when there is more activity as opposed to lower activity nights

Bob Nininger of Kaiser Hill stated that this study has not directly looked at day and night differences in particulate concentrations. EPA added that this study assumes mass loading remains constant throughout the site meaning that the content in the soil is constant throughout the site. The RAC modeled plutonium in air concentration based on historical meteorological data. The 903 Pad and the lip area to the east of the pad are of particular importance because there are areas that have concentrations of hundreds of pC1/g. Area source concentrations fan out from the 903 Pad and the lip area according to the modeling results

John requested a report back on the difference between day and night time concentration data and how the difference contributes to the total dose

Values for Mass Loading

John Ciolek citizen wanted to understand why higher averaged values were dismissed while developing the seed value for mass loading

Marie Marie

John further added that the value is contained in the wind tunnel study yet the data from Colorado's sampling network were used and averaged

According to Bob Nininger of Kaiser Hill the five state samplers around Rocky Flats were used to determine Rocky Flats concentrations. The seed value was established using all of Colorado's data for a given period available in the AIRS database. A median value was identified (50th percentile) and a distribution around the median value was calculated. There is no evidence that a better distribution would have been available than the approach of using site specific data against the AIRS database seed value. An appendix in the Task 3 report will further speak to this issue.

John and Bob further discussed the statistical representation of annual average values The AIRS data demonstrates a spread of $\sim 10 \mu g/m^3$ to $\sim 51~56 \mu g/m^3$ which is above the annual average standard of $50 \mu g/m^3$ for PM ¹⁰ Averaging the concentration data for a year at a particular Site derives this annual average. With this in mind $26 \mu g/m^3$ was used as a median value for the distribution. These site specific data were used to generate the distribution based on the median value of $26 \mu g/m^3$. As a note, the Site's median value was $11 \mu g/m^3$ and the Site's highest value was $\sim 17 \mu g/m^3$ so the distribution is designed conservatively

Soil Ingestion Input Values

John Ciolek citizen inquired about the maximum value of 100 mg/day for adult soil ingestion used in the Monte Carlo simulation when the mean and median values in the Calabrese 1990 study are equal to or greater than 100 mg/day

EPA pointed out that the study was not used due to the small sample size and that EPA uses 100 mg/day as a reasonable default if site specific data are not available. The 100 mg/day is used at all Comprehensive Environmental Response. Compensation and Liability Act (CERCLA) sites and is a policy level default. It was further noted that the Calabrese study was actually a calibration study for the child soil ingestion rates.

John further inquired about topsoil disturbance and an enhancement factor. He explained that some studies indicate that when topsoil is disturbed plutonium in resuspended soil increases.

Bob Nininger of Kaiser Hill stated that there was slightly higher radioactivity in disturbed burned topsoil than in undisturbed burned topsoil yet the top surface actually experienced deposition of clean material on a burn area which actually may require a reduction factor rather than an enhancement factor. A reduction factor was

not considered in relation to emissions from the disturbed burn area. This reduction factor may well be around a 20 to 30% reduction but the mass loading in the RESRAD model was not modified to reflect this.

EXPOSURE FREQUENCY AND DURATION DISCUSSION

A total of six questions about exposure frequency and duration were discussed with Kaiser Hill CDPHE and EPA providing technical responses. Questions were presented on the following topics

- Duration for wildlife refuge worker
- Exposure frequency and duration conservatism
- Safety factors
- Sensitive parameters and conservatism
- RSAL and dose and
- Source parameter

Duration for Wildlife Refuge Worker

LeRoy Moore RMPJC asked what the assumed annual time onsite for a wildlife refuge worker is and what duration of time will the worker be outdoors

CDPHE responded that the duration is evaluated based on 200 to 250 days per year 200 days assumes a 50 hour workweek four days a week and 250 days assumes 50 hours with a five day workweek. The model assumes that 50% of the time is spent outdoors which is based on a Rocky Mountain Arsenal survey of outdoor workers. In terms of the duration values range from zero to 40 years with a mean value of 7.1. At the 95th percentile duration is 14.8 years. These data were gathered from a study commissioned by the Rocky Mountain Arsenal which included different wildlife refuges around the country.

EPA stated that these distributions are to be considered average not maximum total distributions

Reed Hodgin facilitator clarified the point by stating that distribution is based on the results of all the calculations from all of the parameters combined

Mark Sattleberg US Fish and Wildlife Service stated that the arsenal studies have been reviewed and the distributions were found satisfactory

Exposure Frequency and Duration Conservatism

Jerry Henderson RFCAB wanted to know if less conservative values were being used for exposure frequency and duration than for less important parameters and if so why

Jerry further stated that important parameters such as mass loading, are conservative due to the approach (using statewide and site specific data) and the approach to temporal parameters such as exposure frequency and duration may be less conservative

Kaiser Hill stated that the distribution for exposure frequency and duration for the wildlife worker is better known and can more precisely be characterized

EPA said that the primary focus is to develop a technically defensible risk assessment and to separate risk management from risk assessment. Where conservatism is concerned the standard of reasonableness is applied. As a result, the degree of conservatism is reflected in the confidence one has in any given parameter and its sensitivity.

Mark Sattleberg US Fish and Wildlife Service commented that the duration of a refuge worker is perhaps four to seven years due to the high turnover rate

The Focus Group further discussed how worst case assumptions would be perceived and how regional differences in mass loading relatively compare to localized differences in mass loading. Bob Nininger Kaiser Hill stated that as a result a factor of 20 conservatism is built into the model taking into account exposure frequency except for the resident scenario.

The City of Westminster stated that it is not unreasonable to request the most conservative risk assessment

The Focus Group also discussed the potential distinction between plutonium concentration in the air and in the soil. Studies of resuspended aerosol in the Chernobyl area have found that there was enrichment of radionuclides on resuspended particles compared to soil. Kaiser Hill stated that there existed a 11 ratio of plutonium concentration in air and soil based on site specific data. The RAGS and RESRAD use this 11 assumption.

Safety Factors

LeRoy Moore of the RMPJC asked if calculations used safety factors to account for uncertainties and limited knowledge in the modeling process. If so what factor is used and how is it used in the calculation? If not what is being done to account for the uncertainties and for what is not known?

Victor Holm RFCAB stated the Interstate Technology Regulatory Commission (ITRC) which is made up of state regulators routinely set action levels conservatively. A report is being issued soon that evaluates risk assessment and the unbiased scientific approach which does not build in conservatism. Conservatism speaks to risk management which looks at safety factors

EPA sets standards that protect at a reasonable maximum exposure at the 90th to 95th percentile

Safety factors are considered after the calculations have been conducted and a distribution established the safety factor is set at the 95th percentile or 10-4 or due to further uncertainties a safety factor of 10-5 or 10-6 may be used. Managing risk basically involves picking within the risk range and then selecting the percentile from a probabilistic outcome. Safety factors are implemented during risk management not during risk assessment.

Sensitive Parameters and Conservatism

LeRoy Moore of the RMPJC wanted a detailed explanation as to why the most conservative approach is or is not being taken for each of the most sensitive parameters. Further he wanted to know if the differences could be shown between the most conservative approach across the board and any other approach. Additionally Leroy wanted to know what is meant by an unrealistically conservative result. Leroy also asked how the agencies have decided to counter the conservative tendency for particular parameters what counter measures have been taken and how the decisions were made regarding parameter selection for counter measures.

EPA reiterated that a conservative technically defensible calculation is the task at hand A worst case scenario for every parameter results in hyper conservatism and criticism that worst case scenario development is contrary to EPA guidance. Further criticism will include that one has not followed proper risk assessment methodology, which will result in rejection.

The Focus Group further deliberated the intent of the conservative approach the risk assessment and how and when it is applied EPA commented that the Task 3 report will include a discussion on all of the parameters and the rationale for declaring a distribution based on realism

RSAL and Dose

John Ciolek citizen asked that the assumptions be explained when establishing dose at 25mrem/yr for the RSAL

EPA stated that it calculates the dose using the sum of ratios method

Kaiser Hill stated that the dose correlates with the input parameters. This can be done as a deterministic sub data or can be input as a distribution. For example, a distribution would be evaluated at the 95th percentile. Mass loading uses the distribution method.

The Focus Group deferred the question and asked for a response from the regulatory community at a later date

Source Parameter

John Ciolek citizen asked why the source is not a temporal parameter

Kaiser Hill explained that the intent was to analyze the future and that that source was being treated as a temporal parameter

Kaiser Hill further discussed the half life of the sources in question (plutonium americium and uranium) and the decay chain resulting in daughter products. Kaiser Hill stated that the maximum ingrowth of americium into weapons grade plutonium has been potentially reached whereby exponential decay will follow. For the purposes of this study modeling has only been conducted to 1000 years.

FRAME THE POLICY DISCUSSION FOR NEXT FOCUS GROUP MEETING

The Focus Group discussed and listed policy questions which include

- Top down or bottom up approach?
- What is acceptable risk to the agencies and to the public?

- What is the process for picking the risk level?
- How does ALARA fit in?
- What is the right scenario to base the RSAL on?
- Should tiers be established?

Reed commented that the scenarios have already been established

WIND TUNNEL PEER REVIEW PLANNING MEETING

AlphaTRAC was asked to coordinate a meeting with volunteers to plan the wind tunnel peer review

ADMINISTRATION

The Focus Group decided to cancel the 10/31/01 RFCA Focus Group meeting The principals meeting is still scheduled for 10/30/01

ADJOURN

The meeting was adjourned at 6 30 p m

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RFCA Stakeholder Focus Group Attachment D

Title RSALs Working Group Meeting Notes for

February 7 2002

Date February 8, 2002

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NOTES FROM RSALs WORKING GROUP MEETING ON 2/7/02

ITEMS COVERED ON 2/7

- 1 Discussed uranium dose and risk calculations
- 2 Discussed Task 3 response to comments

ACTIONS

Action Item	Who	When	Notes
Complete Task 3 response to comments table with responsibilities assigned	Mark Agular	2/8/02	
Get PR ready and deliver to Susan	Mark & Jean	2/14/02	About 5K should cover this
Talk to Phil Newkirk re IRIS RFD does not consider GI absorption but slope factor does Should we consider it for RFD?	Jim Benetti	2/8/02	
Talk to Phil Newkirk re adult cancer slope factors for Pu Am & U	Jım Benettı	2/8/02	
Revise last paper to add explanation of why a distribution was developed for plant uptake	Jim Benetti	2/8/02	
Find out Tom Pentecost s availability	Carl Spreng	2/14/02	
Start preparing assigned responses to comments	Workgroup Assignees (see Mark s table)	2/21/02	
Bring list of those comments that will result in a change to the text of the Task 3 report or to the calculations	Workgroup Assignees (see Mark s table)	2/21/02	
Prepare Focus Group presentation on uranium risk calculations	Susan Griffin	2/20/02	Bob Nininger & Carl Spreng will assist with small area/hot spot calculations

DECISIONS

1 Use RFD in IRIS for uranium (for non cancer effects)

NEXT MEETING THURSDAY, 2/21/02, 8 30 a m, at Rocky Flats, B060

Agenda Items

Discuss response to comments table and add note for those comments that will result in a change to either the text of the report or the calculations

- 2 Discuss responses that have been developed
- 3 Discuss any changes to calculations

96/96